# Borrowing Requirements, Credit Access, and Adverse Selection: Evidence from Kenya \*

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#### Abstract

Do the stringent formal sector borrowing requirements common in many developing countries restrict credit access, technology adoption, and welfare? When a Kenyan dairy's savings and credit cooperative randomly offered some farmers the opportunity to replace loans with high down payments and stringent guarantor requirements with loans collateralized by the asset itself - a large water tank - loan take-up increased from 2.4% to 41.9%. (In contrast, substituting joint liability requirements for deposit requirements did not affect loan take up.) There were no repossessions among farmers allowed to collateralize 75% of their loans, and only a 0.7% repossession rate among those offered 96% asset collateralization. A Karlan-Zinman test based on waiving borrowing requirements *ex post* finds evidence of adverse selection with lowered deposit requirements, but not of moral hazard. A simple model and rough calibration suggests that adverse selection may deter lenders from making welfare-improving loans with lower deposit requirements, even after introducing asset collateralization. We estimate that 2/3 of marginal loans led to increased water storage investment. Real effects of loosening borrowing requirements include increased household water access, reductions in child time spent on water-related tasks, and greater school enrollment for girls.

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# 1 Introduction

Formal-sector lenders in developing countries often impose very tight borrowing require-1 ments, such as high deposit requirements or guarantor requirements. To the extent that these 2 requirements restrict credit access, investment, technology adoption, and welfare, there may be з a strong case for steps to encourage lenders to loosen these borrowing requirements, for example 4 by loosening regulatory caps on interest rates, strengthening legal and contract enforcement in-5 situtions to expand the scope for collateralization of debt, or even subsidizing lenders to loosen 6 borrowing requirements. While the evidence summarized in Banerjee et al. (2015) suggests both 7 limited take up and limited impact of standard microfinance contracts, it is possible that other 8 contracts have more potential. 9

We examine the impact of replacing loans with high down payments and stringent guarantor 10 requirements with asset- collateralized loans, similar to the mortgages and car loans that are 11 common in developed countries. In particular, we studied a Kenyan dairy's saving and credit 12 cooperative which randomly offered different borrowing conditions to different members. Its 13 standard borrowing conditions required that one third of loans be secured with deposits by the 14 borrower, and that the remaining two thirds be secured with cash or shares from guarantors. 15 Allowing borrowers to collateralize loans for water tanks using assets purchased with the loans 16 dramatically increased borrowing. Only 2.4% of farmers borrowed under the savings cooper-17 ative's standard borrowing conditions. The loan take up rate increased to 23.9% under 25% 18 deposit or guarantor requirements and 75% tank-collateralization. The take-up rate further in-19 creased to 41.9% when all but 4% of the loan could be collateralized with the tank. Thus more 20 than 90% of those who wished to borrow at the available interest rate were credit-constrained. 21 Results were similar in a separate out-of-sample test. 22

However, we find no evidence that joint liability expands credit access. There was no sta tistically significant difference in loan take up between farmers offered loans with a 25 percent
 deposit requirement and those offered the opportunity to substitute guarantors for all but 4

<sup>26</sup> percent of the loan value.

Defaults did not increase with moderate deposit requirements and asset collateralization. In 27 particular, there were no tank repossessions when 75% of the loan could be collateralized with 28 the tank itself and 25% was collateralized with deposits from the borrower and/or guarantors. 29 Reducing the deposit requirement to 4% induced a 0.7% repossession rate overall, correspond-30 ing to a 1.63% repossession rate among the marginal farmers induced to borrow by the lower 31 borrowing requirements. The hypothesis of equal rates of tank repossession rates under a 4% 32 deposit requirement and under a 25% deposit or guarantor requirement is rejected at the 5.25% 33 level using a Fisher exact test. Karlan-Zinman tests based on *ex post* waivers or borrowing re-34 quirements suggest this difference is entirely due to adverse selection, rather than the treatment 35 effects associated with moral hazard. 36

A simple model suggests that under adverse selection, a lender with market power facing 37 interest rate caps, such as the savings and credit cooperative we study, will set deposit require-38 ments above the socially optimal level even with asset collateralization. To see this, note that at 39 the margin, raising deposit requirements selects out unprofitable borrowers but imposes a cost 40 on credit-constrained inframarginal borrowers, and a profit-maximizing lender will not inter-41 nalize these costs to inframarginal borrowers. A rough calibration suggests that the cooperative 42 could increase profits by moving to 75% but not 96% asset collateralization, but that for rea-43 sonable parameter values total welfare would be greater with 96% collateralization. Consistent 44 with the results of the calibration, after learning the results of the program, the lender changed 45 its policy to allow 75% collateralization with the tank, but not to allow 96% collateralization. 46

With regards to investments, we find that those offered the opportunity to collateralize loans with the tanks had more water storage capacity and were more likely to have purchased large rainwater harvesting tanks. These results also suggest that improving credit access can influence technology adoption (Zeller et al., 1998). Consistent with Devoto et al. (2013), our results suggest that credit provision can contribute to increasing access to clean water in the developing world. Children of households offered less restrictive credit terms spent somewhat less time collecting water and tending livestock and difference-in-difference estimates find that fewer girls in these
households were out of school. Our sample size, and hence statistical power, is too limited to
rule out either no impact or a large impact on milk production.

The primary contributions of this paper are twofold. First, we extend the literature on asset-56 collateralized loans in developing countries. Existing literature on transition and developed 57 economies (Aretz, Campello, and Marchica 2016, Calomiris et al. 2016) provides evidence that 58 when institutional reforms at the national level expand collateralization options, borrowing in-59 creases at both the extensive (higher loan takeup) and intensive (more leverage) margins. One 60 such expansion of collateralization options is the enhancement of the ability to collateralize 61 loans with the assets that they are used to purchase (Assuncao et al. 2014).<sup>1</sup> Our context allows 62 identification from randomization at the level of individual loans. The result is a novel estimate 63 of the direct impact on loan uptake of replacing a high-deposit loan with an asset-collateralized, 64 low-deposit loan. Secondly, we measure how repossession rates vary under different loan con-65 tracts, and use a Karlan-Zinman test to decompose the effect of lower deposit requirements on 66 repossession into moral hazard and adverse selection effects.<sup>2</sup> Our empirical model builds on 67 the results of the Karlan-Zinman test to suggest that even after asset-collateralization is allowed, 68 lenders will set deposit requirements which are too high from a social welfare standpoint. The 69 calibration of the model supports this conclusion for our empirical context. 70

We also provide results that contribute to the literature on credit access in the developing world. A large literature in development economics examines the potential for microfinance to expand access to credit, often through joint liability lending (Morduch, 1999; Hermes and Lensink, 2007). For example, Banerjee et al. (2015) review RCTs on six microfinance programs, finding both limited evidence of impacts on investment and limited uptake of these programs. Feder et al. (1988) explore the association of credit uptake with joint liability and asset collateralization, and find evidence that the association with collateralization is stronger.

<sup>&</sup>lt;sup>1</sup>Skrastins (2016) also considers asset collateralization, examining how institutional design can facilitate easier collection of debt and collateral.

<sup>&</sup>lt;sup>2</sup>For a similar decomposition of deposit requirement changes into moral hazard and adverse selection effects in the developed context, see Adams, Einav and Levin (2009).

The rest of the paper is organized as follows: Section two provides background on smallholder 78 dairy farming in the region we study. Section three presents a model with which we interpret 79 the data. Section four explains the program design. Section five explains the data and our 80 empirical specifications. Section six discusses the impact of borrowing requirements on loan 81 take up and on borrower characteristics. Section seven discusses the treatment, selection, and 82 overall impacts of relaxing borrowing conditions on loan recovery and tank repossession, and 83 calibrates the model to the data. Section eight discusses the impacts on real outcomes. Section 84 nine concludes by discussing potential policy implications and directions for further research. 85

# 86 2 Background

We examine the potential of asset-collateralized credit using loans for large rainwater harvesting tanks among a population of dairy farmers in an area straddling Kenya's Central and Rift Valley provinces. Because installation of water supply at the household level requires substantial fixed costs, there has been increasing interest in whether extension of credit can help improve access to water (Devoto et al 2011).<sup>3</sup>

In the area we examine, approximately 30% of farmers are connected to piped water systems, but these systems provide water only intermittently, typically three days per week. 70% of farmers do not have any connection to a water system. They are not alone. WHO and UNICEF estimate that approximately 900 million people lack access to water at their homes (2010), with substantial consequences for global health and human development.

<sup>97</sup> Collection of water from distant sources limits water use, including for hand washing and <sup>98</sup> cleaning, with potential negative health consequences (Wang and Hunter, 2010; Esrey 1996). <sup>99</sup> It also imposes a substantial time burden, particularly for women and girls, with potentially <sup>100</sup> negative consequences for schooling.<sup>4</sup> Devoto (2013) finds that provision of household water

<sup>&</sup>lt;sup>3</sup>See also http://www.waterforpeople.org/.

<sup>&</sup>lt;sup>4</sup>In our baseline survey, women report spending 21 minutes per day fetching water, three times as much as men, and our enumerators reported that women were typically more eager than their husbands to purchase tanks.

connections leads to lower levels of intra- and inter- family conflict and higher well-being, even
in the absence of health and income gains.

Dairy farmers in particular benefit from reliable access to water because dairy cattle require a regular water supply (Nicholson (1987), Peden et al. (2007), and Staal et al (2001)). In the relatively high rainfall area we study, rainwater harvesting systems can meet a substantial portion of water needs for smallholder dairy farmers. Without easy access to water, the most common means of watering cattle is to take them to a source every two or three days, which is time consuming and can expose cattle to disease (Kristjanson et al. 1999).<sup>5</sup>

Rainwater harvesting tanks provide convenient access to water, reducing the need to travel 109 to collect water and then carry it home. Moreover, rainwater is not subject to contamination by 110 disease-bearing fecal matter. Historically, many farmers in the area used stone or metal tanks 111 to harvest rainwater or store piped water for days when piped water is not available. Approx-112 imately one-quarter of comparison group farmers had a water storage tank of more than 2,500-113 liter capacity at baseline. However, stone tanks are susceptible to cracking, and metal tanks are 114 susceptible to rusting, so neither approach is particularly durable. Lightweight, durable plastic 115 rainwater harvesting tanks were introduced about 10 years ago. These plastic rainwater har-116 vesting tanks are displayed prominently at agricultural supply dealers in the area and are the 117 dominant choice for farmers obtaining new tanks, so almost all farmers are familiar with the 118 product, but they cost about \$320 or 20% of household consumption, so few farmers own them. 119

Like many of Kenya's approximately one million smallholder dairy farmers, the farmers in our study sell milk to a dairy cooperative, the Nyala dairy cooperative (although not all are members of the cooperative). The Nyala dairy cooperative performs basic quality tests, cools the milk, and then sells it to a large-scale milk producer for pasteurization and sale to the national market. It keeps track of milk deliveries and pays farmers monthly. During the time period we study, selling to the Nyala dairy was more lucrative for farmers than selling on the local market

<sup>&</sup>lt;sup>5</sup>During the baseline survey, it was reported that farmers spent on average ten hours per week taking their cows to the water sources.

<sup>126</sup> or to another dairy, which would have involved higher transport costs.<sup>6</sup>

The Nyala dairy cooperative has an associated savings and credit association (SACCO). These are widespread in Kenya, with total membership of almost five percent of the population.<sup>7</sup> SAC-COs are typically limited to a 12% annual interest rate, but in some cases they can charge 14% annually (SASRA, 2013). (In practice, this is interpreted as 1% monthly interest and 1.2% monthly interest.) Perhaps as a result, SACCOs are typically conservative in their lending, imposing stringent borrowing requirements.

In the SACCO we examine, the borrower must have savings deposited in the SACCO worth 133 1/3 of the total amount of the loan and must find up to three guarantors willing to collateralize 134 the remaining 2/3 of the loan with savings and/or shares in the cooperative. Borrowers and 135 guarantors are paid the same standard 3% quarterly interest on funds deposited in the SACCO 136 as are other depositors. The Nyala SACCO offers loans for a variety of purposes, mostly school 137 fees and emergency loans in the case of illness and agricultural loans in kind (advances on 138 feed). In the year prior to the study, it made just 292 cash loans to members, averaging KSh 139 25,000 (\$315). 140

In order to examine how potential borrowers respond to different potential loan contracts, we 141 focus on an environment in which lending is feasible. Several features of the institutional en-142 vironment are favorable to lending. First, farmers who borrow agree to let the SACCO deduct 143 loan repayments from the dairy's payments to the farmer for milk. This provides a very easy 144 mechanism for collecting debt that not only has low administrative cost for the lender but also 145 effectively makes repayment the default option for borrowers, instead of requiring them to ac-146 tively take steps to repay debt. Second, the dairy paid a higher price for milk than alternative 147 buyers, providing farmers with an incentive to maintain their relationship with the dairy. Fi-148

<sup>&</sup>lt;sup>6</sup>Casaburi and Macchiavello (2014) examine a different Kenyan context in which farmers sell to dairies even though the dairy pays a lower price than the local market, arguing that farmers value the savings opportunity generated by the monthly, rather than daily, payments provided by dairies.

<sup>&</sup>lt;sup>7</sup>Until 2012, many dairy cooperatives ran SACCOs as a service to their members, with the dairy cooperative's management also overseeing the SACCO. The 2012 SACCO act made cooperatives separate farming and banking activities. SACCOs previously run by a dairy cooperative became a separate legal entity but have tended to retain strong links with the dairy cooperative.

nally, the SACCO may have more legitimacy in collecting debt than would an outside for-profit
lender.

The physical characteristics of rainwater harvesting tanks also make them well-suited as collateral. The tanks are bulky and have to be installed next to the user's house, so a lender seeking to repossess a tank can find them easily. Moreover, tanks have no moving parts and are durable, so they preserve much of their value through the repossession and resale process. Finally, while tanks are too large for borrowers to easily transport by hand more than a short distance, a lender seeking to repossess them can easily load them onto a truck.

# <sup>157</sup> **3 Model<sup>8</sup>**

In order to help motivate the empirical work in subsequent sections, we present a simple model
 following Stiglitz and Weiss (1981).

In Section 3.1 we lay out assumptions . Borrowers value tanks and have concave utility over 160 other consumption. We allow potential borrowers to vary in their valuation of tanks (for ex-161 ample due to factors like distance from water supplies, labor availability in the household, and 162 taste for clean water), and in initial wealth. Given their wealth and tank valuations as well 163 as the deposit required by the lender, potential borrowers choose whether to borrow to buy a 164 tank, in which case they must use some of their wealth for the deposit, constraining (and pos-165 sibly binding) their first period consumption. Remaining wealth can be used for first-period 166 consumption or additional savings for period 2. Borrowers then receive stochastic income and 167 choose whether to repay the loan or allow the lender to repossess the tank. 168

In section 3.2, we first consider the problem of a borrower deciding whether to repay given the borrower's first period savings (which must be at least equal to the deposit selected by the lender), tank valuation, and income realization. We then solve backwards to the problem of

<sup>&</sup>lt;sup>8</sup>We thank Egor Abramov, William Glennerster, Matthew Goodkin-Gold, Matthew Lilley, Itzchak Raz, and Kevin Xie, for their help on this section.

a potential borrower deciding whether to take out a loan given their initial wealth, their tank
valuation, and the required deposit. We show that if potential borrowers are credit constrained,
high deposit requirements will have a selection effect on repayment in which they screen out
low-valuation or low-wealth borrowers who are relatively unlikely to repay. High deposit requirements will also have a treatment effect on repayment conditional on borrowing, lowering
the threshold tank valuation above which borrowers choose to repay the loan for each possible
period-two income realization.

In section 3.3, we work back further to the problem of the lender choosing the size of the required deposit. To reflect our institutional context, we consider a monopoly lender with exogenously fixed interest rates. We show that, because the lender fails to internalize the cost to credit-constrained inframarginal borrowers of a high deposit requirement, it will choose stricter deposit requirements than would be socially optimal.

#### 184 3.1 Assumptions

Borrower *i*'s valuation of the tank is denoted  $\theta_i$ .  $\theta_i$  is private information encompassing util-185 ity benefits of the tank, time savings, and any dairy farming productivity and risk-reduction 186 benefits. There is a continuum of potential borrowers, with water tank valuation continuously 187 distributed over the interval  $[\theta, \theta]$  according to some cumulative distribution function  $F(\theta)$ . Po-188 tential borrowers value consumption of a composite good c as well as water tanks, with prefer-189 ences for potential borrower *i* represented by a utility function  $U(\theta_i, c) = u(c_1) + u(c_2) + \theta_i I_2(T)$ , 190 where u' > 0, u'' < 0 and  $\lim_{c\to 0} u' = \infty$  and  $I_2(T)$  is an indicator for owning a tank at period 191 t = 2.  $c_1$  and  $c_2$  represent the composite good in each of the two periods. For simplicity, dis-192 counting and net present discounted value weightings are set aside, and we assume utility does 193 not depend on tank ownership in period 1,  $I_1(T)$ . 194

Potential borrower *i* has an initial wealth  $w_i$  at period t = 1.  $w_i$  is drawn from the interval  $[\underline{W}, \overline{W}]$  according to the distribution  $F_w(\cdot)$ . The realized value of w is private information, known only to the borrower. Income at period t = 2 is denoted  $y_i$  and drawn from the interval <sup>198</sup>  $[\underline{Y}, \overline{Y}]$  according to distribution  $F_y(\cdot)$ . The realized value of y is also private information, known <sup>199</sup> only to the borrower.

The distributions of initial wealth, water tank valuation and income are independent, have
 positive densities throughout their supports, and have no mass points

Potential borrowers can purchase tanks at price P in period t = 1 through a contract with 202 the lender in which they must repay  $R_T P$  at t = 2, where  $R_T$  is the gross interest rate. If they 203 purchase a tank, then in period t = 2 they choose whether to repay the loan or allow the tank to 204 be repossedsed. We assume that the support of  $\theta$  is wide enough that some potential borrowers 205 are not willing to purchase tanks at full cost, but every potential borrower would purchase a 206 tank if it were free. In particular, assume that  $0 < \underline{\theta}$ , and even under the best income draw *Y*, 207 the agent with lowest endowment <u>W</u> and valuation  $\theta$  prefers consumption to the tank, and thus 208 when  $y_i$  is unknown will not purchase the tank.<sup>9</sup> 209

If farmers borrow to buy a tank, they must make a deposit of at least the lender's require-210 ment D, which earns a gross interest rate  $R_D$ . (The lender chooses the required deposit, but 211 borrowers take it as a parameter.) Potential borrowers may also allocate wealth to savings. 212 They also earn gross interest  $R_D$  on any saving. Gross savings, including the value of the tank 213 deposit, are denoted S, so for those who borrow to purchase a tank, overall savings  $S \ge D$ , 214 while those who do not purchase a tank are not subject to this constraint. In order to ensure 215 the model reflects a market with credit-constrained borrowers and adverse selection effects on 216 equilibrium outcomes, we make two assumptions. The first is that, for any deposit require-217 ment D, there exist marginal borrowers. Specifically, we assume that the support of W and  $\theta$ 218 are wide enough that a farmer with period-1 wealth <u>W</u> and tank valuation  $\underline{\theta}$  will not borrow 219 even when D=0, and a farmer with period-1 wealth  $\overline{W}$  and tank valuation  $\overline{\theta}$  will purchase a 220 a tank even when D=P. The second assumption is that at least some borrowers are credit con-221 strained for any deposit requirement D. Specifically, we assume the deposit requirement causes 222 some potential borrowers to be credit constrained if they undertake the tank investment, in the 223

<sup>&</sup>lt;sup>9</sup>This condition is assumed to hold for any reasonable deposit requirement, i.e. any D between 0 and P.

sense of constraining their first period consumption below the level that would be optimal were 224 the deposit not mandated. Since marginal utility is decreasing in consumption and consump-225 tion is always higher under default than repayment, a sufficient assumption for there to exist 226 agents who are credit constrained is  $u'(\underline{W}) > R_D \mathbb{E}(u'(y_i - R_T P))$ . We call borrowers who satisfy 227  $u'(w) > R_D \mathbb{E}(u'(y_i - R_T P))$  "definitely credit-constrained." To ensure that a nonzero mass of 228 credit-constrained farmers will choose to borrow, we assume that for any D, there is some  $w_i$ 229 such that  $u'(w_i - D) > R_D \mathbb{E}(u'(y_i + R_D D - R_T P))$ , and an agent with initial wealth  $w_i$  and tank 230 valuation  $\theta - \epsilon$  for some  $\epsilon > 0$ , will choose to borrow a tank. Liquidity constraints make hold-231 ing wealth in the SACCO costly and are thus consistent with our empirical result that greater 232 deposit requirements reduce loan take up dramatically. However, the model also admits individ-233 uals who are not credit constrained, and for sufficiently high  $w_i$  these individuals will optimally 234 choose S > D (such that higher  $c_1$  could have been chosen). We make a final assumption that 235  $\underline{W}$  and  $\underline{Y}$  are large enough so that repayment of loan principal and interest is always feasible ex 236 ante,  $\underline{W}R_D + \underline{Y} > R_T P$ .<sup>10</sup> This assumption is more accurately thought of as a simplification: 237 in the case that wealth levels are such that some farmers may find themselves unable to pay off 238 the tank, our assumptions on u are such that such farmers will never borrow, regardless of the 239 level of D, and thus we can ignore them for the purpose of the model and restrict our attention 240 to those farmers for whom repayment is always feasible ex ante. 241

There is a limited liability constraint so that if the borrower fails to repay, the only assets which the lender can seize are the pledged deposit D and the tank. If the tank is repossessed, it is sold for  $\delta P^{11}$  and the lender is repaid the principal and interest, as well as a repossession fee,  $K_B$ . Leftover proceeds from the sale, if they exist, are returned to the borrower. We let  $D_F$  denote the deposit level at which the principal, interest, and repossession fees are exactly covered by the deposit and tank sale proceeds. We also allow for the possibility that default

<sup>&</sup>lt;sup>10</sup>Farmers also own land, and while land markets are thin and transaction costs for formal sales are high, some sales and rental transactions do take place. (For a discussion of land tenure, see Place and Migot-Adholla, 1998; Barrows and Roth 1990).

<sup>&</sup>lt;sup>11</sup>The assumption that  $\delta \leq 1$  is natural in the case of a scaled-up permanent program, but because tanks were made available at the wholesale price under the program we examine, and because the program was available to only some farmers, the resale value of a repossessed tank could potentially be somewhat greater than *P* in our context, and indeed one repossessed tank sold for more than the wholesale price.

creates an additional utility  $cost M \ge 0$  for borrowers, because it may negatively affect their relationship with the cooperative, which pays a premium price for milk, and which is owned by fellow farmers.

The lender is a monopolist with cost of capital  $R_D$ .<sup>12</sup> The lender chooses a required deposit value  $D^*$  to maximize expected profits. Reflecting the regulatory cap on interest rates faced by SACCOs, the gross interest rate that the lender charges to borrowers is capped at  $R_T$ . (Empirically, the net interest rate corresponding to  $R_T$  is the 1% per month interest rate charged by the SACCO.)

<sup>256</sup> Denote the total cost of repossession to the lender as K.<sup>13</sup> (In the program we examine, farmers <sup>257</sup> were charged a KSh 4,000 repossession fee, but we estimate the full cost of repossession for the <sup>258</sup> lender at KSh 8,500, even excluding intangible costs like the costs of bad publicity and the risk <sup>259</sup> of vandalism, so the empirical case corresponds to K = 8,500 and  $K_B = 4,000$ .)We assume <sup>260</sup>  $K_B < K$  as this would reasonably be expected as a property of the optimal contract, since <sup>261</sup> because farmers are risk averse, it will generally not be optimal for borrowers to fully bear the <sup>262</sup> risk associated with negative income shocks that lead to tank repossession. <sup>14</sup>

Below, we first solve potential borrowers' problems of whether to repay conditional on having borrowed and whether to borrow given the D chosen by the lender. We then solve for the profit maximizing  $D^*$  for the lender, given borrower behavior.

### 266 **3.2** The Borrowers' Problem

- <sup>267</sup> We first consider the problem of a borrower deciding whether to repay a loan given the deposit
- <sup>268</sup> *D*, their tank valuation  $\theta_i$ , savings *S*, and second period income  $y_i$ . We then solve backwards

<sup>&</sup>lt;sup>12</sup>The SACCO may have a small amount of capital available at very low cost from its earnings from transaction fees on payments to farmers, but we will treat its cost of capital at the margin as the 3% per quarter it pays to depositors.

<sup>&</sup>lt;sup>13</sup>For example, rental costs for a truck to move the tank, the time of staff members and the security guard who is present at repossessions, management time, the risk of negative publicity or vandalism by a disgruntled borrower.

<sup>&</sup>lt;sup>14</sup>Moreover, one could imagine that if the contract imposed severe penalties on borrowers during periods when they had negative income shocks and had to allow tank repossession, some borrowers might react in ways that would create large costs for the SACCO, for example vandalizing tanks prior to repossession.

to the first-period problem of a potential borrower deciding whether to purchase a tank given
their wealth and tank valuation.

**Proposition 1.** Under the conditions on the distribution of tank valuation assumed earlier, a marginal level of income exists, denoted by  $y^R(\theta_i, S, D)$ , at which a borrower with valuation  $\theta_i$  is indifferent between forgoing consumption in order to make the repayment and allowing the tank to be repossessed.  $y_i^R$  is strictly decreasing in  $\theta_i$  and S, and weakly decreasing in D. When D is such that all repossessions result in negative equity,  $y_i^R$  is strictly decreasing in D.<sup>15</sup>

<sup>276</sup> Proof: see appendix.

<sup>277</sup> When choosing whether to repay the loan, the borrower trades off utility from the composite <sup>278</sup> consumption good against utility from the tank. Since utility of consumptionis concave, the cost <sup>279</sup> of foregone consumption from repaying the tank loan is decreasing in second-period resources, <sup>280</sup> and thus *S* and *y*. Higher  $\theta$  makes repayment more attractive.  $y^R$  defines a repayment proba-<sup>281</sup> bility that is increasing in *S*. In general,  $y^R$  does not need to be within [ $\underline{Y}, \overline{Y}$ ] for every ( $\theta_i, S, D$ ) <sup>282</sup> tuple; however our assumptions ensure that there do exist such tuples at which borrowing oc-<sup>283</sup> curs.

**Corollary 2.** For definitely credit-constrained borrowers who have S = D,  $y_i^R$  is strictly decreasing in the deposit requirement even if negative equity lending does not occur.

This follows immediately from the fact that  $y_i^R$  is decreasing in S. Note that higher D may make the potential credit-constrained borrower worse off overall by constraining  $c_1$ , but it increases second period assets, which allows higher  $c_2$ . Diminishing marginal utility of consumption then favours repayment once the loan has been made. In the negative equity case, higher S(via D) increases  $c_2$  under repayment (but has no effect on  $c_2$  under repossession), so this effect is even stronger.

<sup>&</sup>lt;sup>15</sup>Note for this section's propositions that  $\theta^R$ ,  $y_i^R$ ,  $\theta^*$ , and u may fail to be differentiable at  $D = D_F$ . This is because utility in the case of repossession may not be differentiable with respect to D at this point. Thus this section's proofs all assume  $D \neq D_F$ . However, all of the propositions still hold at  $D = D_F$  in the following sense: because all of the aforementioned functions are continuous at  $D = D_F$  and continuously differentiable around  $D = D_F$ , if a proposition states, for example, that a function f is weakly increasing in D, we have shown that its derivative is non-positive where it exists, and thus there exists some  $\epsilon > 0$  such that for all  $D \in (D_F - \epsilon, D_F + \epsilon)$ ,  $f(D) \ge f(D_F)$ if  $D < D_F$  and  $f(D) \le f(D_F)$  if  $D > D_F$ .

Having solved for repayment behavior conditional on borrowing and saving, we can now solve for borrowing and saving behavior as functions of *D* and *w*.

**Proposition 3.** Potential borrowers will borrow if  $\theta_i > \theta^*(D, w_i)$ , where  $\theta^*$  is weakly increasing in D for all farmers, strictly increasing in D for some farmers, and decreasing in  $w_i$ . Hence, the repossession rate will be:

$$\rho(D) = \frac{\int_w \int_{\theta^*(D,w)}^{\theta} F_Y(y^R(\theta, S, D)) f_\theta(\theta) f_w(w) dw d\theta}{\int_w [1 - F_\theta(\theta^*(D, w))] f_w(w) dw}.$$
(1)

<sup>297</sup> Proof: See Appendix.

Potential borrowers compare the expected utility from borrowing to purchase the tank against the expected utility from not borrowing. The expected utility from borrowing depends on the distribution of income draws, and the subsequent optimal choice regarding whether to repay the loan and thus retain the tank. In particular, in any y realisation where borrowers subsequently choose to default on the loan, they would have been better off by not borrowing.

Borrowing to purchase the tank reduces consumption for all income realizations, and po-303 tential borrowers thus consider the gains from owning the tank against the cost of foregone 304 consumption. Given the assumptions on the support of the cumulative distribution function 305  $F(\theta_i)$ , there will be an interval of wealth levels for which a marginal potential borrower, with 306 valuation  $\underline{\theta} < \theta^*(D, wW) < \overline{\theta}$ , exists. This borrower is indifferent whether to borrow. Poten-307 tial borrowers with greater valuations will borrow while those with lower valuations will not. 308 There may be some wealth levels below which even those with  $\theta = \overline{\theta}$  do not borrow (and some 309 wealth level above which everyone borrows). The mass of potential borrowers who decide to 310 borrow is given by 311

$$\tau(D) = 1 - \int_{\underline{w}}^{\overline{w}} F_{\theta}(\theta^*(D, w)) f_w(w) dw.$$
<sup>(2)</sup>

**Proposition 4.** Potential borrowers with  $\theta_i > \theta^*(D, w)$  who are definitely credit constrained will have S = D, and would be strictly better off with a lower required deposit. Moreover, if repossessions are negative equity, potential borrowers are better off with a lower deposit irrespective of whether they are credit constrained. Trivially, those with  $\theta_i < \theta^*(D)$  are indifferent to marginal changes in D since they 316 do not borrow.

#### <sup>317</sup> Proof: By definition, those who are definitely credit constrained have

$$u'(w_i - D) > R_D \mathbb{E} \left( u'(y_i + R_D D - R_T P) \right)$$
(3)

and maximize expected utility by consuming  $c_1 = w_i - D$  and  $c_2 = y_i + R_D D - R_T P$ . To see this, 318 note that  $y_i + R_D S - R_T P$  is a borrower's consumption level under repayment, and recall that 319 borrowers have higher period 2 consumption in the case of default than in the case of repay-320 ment. Thus  $u'(y_i + R_D S - R_T P)$  represents an upper bound on a borrower's marginal period 321 two utility.  $u'(y_i + R_D S - R_T P)$  is trivially decreasing in S for S > 0. Furthermore  $u'(w_i - S)$  is 322 trivially increasing in S for  $S \ge w_i$  (and  $S \ge D \implies S \ge w_i$ ). Thus definitely credit constrained 323 borrowers maximize expected utility by setting S=D, and are strictly better off with a lower de-324 posit. 325

326

Other potential borrowers with  $\theta_i > \theta^*(D, W)$  will be better off with a marginally lower de-327 posit if there are realizations of Y for which they would default and if  $D \leq D_F$  (that is, if 328 the repossession is negative-equity), and indifferent otherwise. To see this, note first that un-329 der negative-equity repossession,  $c_2$  is decreasing in D since more wealth is seized when D 330 increases. To see that non-credit-constrained borrowers with  $\theta_i > \theta^*$  are indifferent to changes 331 in D when default never occurs or is positive equity, note first that unconstrained borrowers 332 who don't default ultimately recover all of  $R_D D$  and thus are unaffected by changes in D. Simi-333 larly, unconstrained borrowers who *do* default also recover all of  $R_D D$  when  $D \ge D_F$ . The third 334 result, that those who do not borrow are indifferent to marginal changes in the required deposit, 335 trivially follows from the fact that they do not borrow, and thus don't put down a deposit. 336

### 337 3.3 The Lender's Problem

Now consider a profit-maximizing lenders problem of choosing the optimal required deposit  $D^*$ . <sup>16</sup> Denote the lenders net profit per customer who repays a loan without a tank repossession as  $\Pi_r$ , equal to the interest paid by the borrower minus the cost of borrowing the capital to finance the loan,  $R_D P$ .

$$\Pi_r(D) = (R_T - R_D)P \tag{4}$$

To calculate the payoff to the lender when a borrower fails to repay a loan and the tank has to be repossessed, note that the lender will seize the required deposit and the accrued interest,  $R_DD$ , sell the repossessed tank for  $\delta P$ , and incur the cost of repossession, K, in addition to the previous outlay on borrowing the capital for the loan,  $R_DP$ . It will have to return to the borrower any proceeds of the tank sale net of interest and repossession fees,  $max\{R_DD + \delta P - R_TP - K_B, 0\}$ . Hence, the lender"s profit from a loan,  $\Pi_d$ , if the loan is defaulted upon and the tank is repossessed is

$$\Pi_{d}(D) = \begin{cases} K_{B} - K + R_{T}P - R_{D}P & \text{if positive equity default} \\ \delta P + R_{D}D - K - R_{D}P & \text{if negative equity default} \end{cases}$$
(5)

Define the *net loss* that the lender incurs from default as their total profit had the loan been repaid, less their profit under repossession,  $L_d(D) = \Pi_r(D) - \Pi_d(D)$  (so positive numbers indicate a relative loss).

$$L_d(D) = \begin{cases} K - K_B & \text{if positive equity default} \\ R_T P + K - \delta P - R_D D & \text{if negative equity default} \end{cases}$$
(6)

Let  $E(\Pi(D))$  denote expected total profits, which the lender maximizes over D. On the inten-

<sup>&</sup>lt;sup>16</sup>The SACCO has major market power, so for simplicity we model it as a monopolist. While other lenders serve rural Kenya, the SACCO's unique relationship with the farmers in our sample gives it an effective monopoly on this particular type of loan for dairy farmers in the area.

sive margin, an increase in D will (weakly) reduce tank repossession risk for existing borrowers 353 since borrowers will be less willing to allow tanks to be repossessed if they are required to make 354 a larger deposit. Intuitively, this is because a larger deposit means that they have more resources 355 356 in period t = 2 from which to finance consumption, reducing  $u'(c_2)$ . For negative equity borrowers, default also falls in D as it involves greater foregone consumption. This is the treatment 357 effect of D. On the extensive margin, an increase in the required deposit will reduce the total 358 number of loans and thus both the total profit from loans with no repossession and the expected 359 loss from repossessions. This is the selection effect. 360

A greater deposit also directly reduces the lender's losses if borrowers fail to repay and proceeds from the tank sale are inadequate to cover the borrower's principal, interest, and tank repossession fee obligations. This never occurs in our data.

#### <sup>364</sup> The lender's problem is thus given by

$$\max_{D} E(\Pi(D)) = \max_{D} \left\{ \int_{\underline{w}}^{\overline{w}} \int_{\theta^{*}(D,w)}^{\overline{\theta}} \left[ \Pi_{r}(D) - F(y^{R}(\theta, S^{*}(w, D), D))L_{d}(D) \right] f_{w}(w) f_{\theta}(\theta) d\theta dw \right\}$$
(7)

where  $\Pi_r(D)$  is the lender's profit per repaid loan and  $\int_{\theta^*(D)}^{\overline{\theta}} \left[ F(y^R(\theta, S)) \right] f_{\theta}(\theta) d\theta$  is the amount of tank repossessions for a given level of D and chosen S.

The lender's first order condition for  $D^*$  will require equalizing the marginal cost and benefits of raising the required deposit:

$$\frac{\partial E(D)}{\partial D} = \int_{\underline{w}}^{\overline{w}} \left[ -\frac{\partial \theta^*}{\partial D} f_{\theta}(\theta^*) f_w(w) \left[ \Pi_r - F(y^R(\theta, S^*, D)) L_d(D^*) \right] - \left( \int_{\theta^*}^{\overline{\theta}} \frac{\partial F(y^R(\theta, S^*, D))}{\partial D} f_{\theta}(\theta) f_w(w) d\theta \right) L_d(D^*) - \left( \int_{\theta^*}^{\overline{\theta}} F(y^R(\theta, S^*, D)) f_{\theta} f_w(w)(\theta) d\theta \right) L'_d(D^*) \right] dw = 0.$$
(8)

In maximising profit, the lender will not consider the welfare effects of raising the required deposit on inframarginal customers who would have borrowed in any case. Customers who

are credit constrained or have negative equity suffer a reduction in utility from an increase 369 in the required deposit, that does not factor into the lender's choice of the required deposit 370 rate. This creates a wedge between the private and social benefits from raising the deposit 371 requirement that will tend to make lenders choose deposit requirements that are too high from 372 a social point of view. As long as the lender's profits are continuously differentiable in the 373 deposit requirement, reducing the deposit ratio slightly from the lender's profit maximizing 374 level will generate a second-order reduction in profits, but a first order increase in welfare for 375 infra-marginal borrowers. 376

There are two points at which profits could fail to be continuously differentiable in D. One of these points is the minimal deposit level at which all of the borrowers repay,  $\tilde{D}$ . Lemma 1 demonstrates that  $D^* < \tilde{D}$ .

**Lemma 1.** The profit-maximizing deposit ratio will be such that there is some non-zero probability of repossession.

<sup>382</sup> Proof: see appendix.

Intuitively, this lemma follows from the fact that if there were zero repossessions, the lender could lower the deposit, increasing the number of borrowers with a negligible increase in the repossession rate. Also note that if the distribution of y were not bounded, then the lemma trivially holds.

The other point at which profits could fail to be continuously differentiable in D is the point, which we will call  $D_F$ , at which a borrower's net equity after the resale of a tank is zero. Specifically,  $D_F$  is the point at which the deposit plus the resale value of the tank just covers the debt on the tank plus interest and the repossession fee,  $K_B$ . Increases in D will increase loan recovery in the event of repossession only for D less than  $D_F$ . Above  $D_F$ , increases in D will affect profits only by changing the probability of tank repossession. By Lemma 1, profits are continuously differentiable with respect to D over the interval  $[0, \tilde{D})$  except at  $D_F$ .

Thus for  $D^* \neq D_F$ , a small change in the deposit will create a second-order change in prof-

its for the lender, but a first-order loss in welfare for infra-marginal borrowers. This generates our main result that in the presence of adverse selection generated by heterogeneous tank valuation, the lender chooses deposit requirements that are too stringent from a social point of view.<sup>17</sup> <sup>396</sup>

**Proposition 5.** If the profit-maximizing  $D^*$  is not  $D_F$ , (i.e., if  $R_D D^* + \delta P - K_B - R_T P \neq 0$ ), then reducing the deposit requirement from the profit maximising level  $D^*$  increases social welfare.

<sup>401</sup> *Proof.* Social welfare is the sum of borrowers' utilities and lender's profit:

$$E(\Pi(D)) + \mathbb{U}_{total}(D),$$

where  $\mathbb{U}_{total}(D)$  is the total utility of all the borrowers, given deposit requirement D.

If  $R_D D + \delta P - R_T P - K_B \neq 0$  (i.e.,  $D \neq D_F$ ), then  $D^*$  is characterized by the lender's FOC, which implies  $\frac{\partial E(\Pi(D))}{\partial D} = 0$ . As we showed before, definitely credit-constrained inframarginal borrowers strictly prefer lower deposits, and other inframarginal borrowers weakly prefer lower deposits:  $\frac{\partial U_{total}(D)}{\partial D} < 0$ . Given the assumptions on the support of w and  $\theta$ , there will be a nonzero-measure group of inframarginal borrowers who are definitely credit constrained. Potential borrowers who do not borrow will be indifferent to changes in *D*. Hence the derivative of the social welfare with respect to *D* is negative:

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$$\frac{\partial E(D)}{\partial D} + \frac{\partial \mathbb{U}_{total}(D)}{\partial D} = \frac{\partial \mathbb{U}_{total}(D)}{\partial D} < 0.$$

<sup>&</sup>lt;sup>17</sup>From the standpoint of an unconstrained social planner who seeks to maximize social welfare, the first best would be to allocate tanks to every farmer who has a sufficiently high valuation. Repossessions consume resources, so would never take place. This could be implemented by setting required deposits to zero, and only allowing high valuation farmers to borrow. Further, on account of risk aversion through concave u(c) it is optimal for farmers to be fully insured against income shocks. Consumption utility then becomes deterministic.

One could also consider a mechanism design problem for a planner constrained by lack of information on individual specific tank valuations and income realizations. Such a constrained planner would face the problem of designing a mechanism in which potential borrowers would reveal their tank valuations and income shocks. We will not attempt to solve this mechanism design problem, but the result that a small reduction in the deposit from the profit maximizing level will improve social welfare demonstrates that even a constrained social planner could generate higher welfare than a monopolist.

Thus, a social planner that takes borrower welfare into account will set a strictly lower D than would a profit-maximizing lender.

Consider for a moment the empirically relevant special case, where the deposit plus the resale value of the tank is great enough that the borrower has positive equity. Hence, in this case  $L_d$  is not a function of D, thus  $L'_d(D) = 0$  and the FOC simplifies and can be written as:

$$\frac{\int_{\underline{w}}^{w} \frac{\partial \theta^{*}}{\partial D} f_{\theta}(\theta^{*}) f_{w}(w) dw}{\int_{\underline{w}}^{\overline{w}} \left[ \frac{\partial \theta^{*}}{\partial D} F(y^{R}(\theta^{*}, S^{*})) f_{\theta}(\theta^{*}) - \int_{\theta^{*}}^{\overline{\theta}} \frac{\partial F(y^{R}(\theta, S^{*}))}{\partial D} f_{\theta}(\theta) d\theta \right] f_{w}(w) dw} = \frac{L_{d}(D^{*})}{\Pi_{r}} = \frac{K - K_{B}}{(R_{T} - R_{D})P}.$$
 (9)

Here, the left hand side is the ratio of marginal borrowers to marginal tank repossessions. The marginal tank repossession term consists of two components; marginal borrowers having positive default probability, and inframarginal borrowers having increased default probability. In the empirical section we will measure this ratio. At the optimal deposit set by the lender, this ratio equals the ratio of the net costs of a tank repossession to the profits from a successful loan.  $L_d > P_r$  and thus this ratio must exceed one, since otherwise even loans that are defaulted upon are profitable overall.

### 424 **3.4 Discussion**

We have treated the distribution of income as independent across potential borrowers, but it is 425 also worth considering the case in which  $y_i = y_c + y_{ii}$  where  $y_c$  is a common shock, for example, 426 due to weather or milk prices, and  $y_{ii}$  is an idiosyncratic borrower-specific shock and the com-427 mon shock is observable, but idiosyncratic shocks are private information for borrowers. In this 428 case, requiring all borrowers to be insured against aggregate risk would reduce repossessions 429 by addressing the moral hazard that arises if borrowers allow tank repossession during periods 430 of negative shocks, even when this is socially inefficient, because they do not face the full costs 431 of repossession. Borrowing decisions will also be improved because borrowers will face more 432

of the full costs of borrowing, including the cost of the risk of default. Hence this will be part
of optimal contract design. The optimal response to a common shock is thus insurance, rather
than a greater deposit requirement.

The model could be extended in various ways. For simplicity and convenience, we wrote the 436 model in terms of deposit requirements, but it could be extended to include guarantor require-437 ments as well. The assumptions of the model ensure that there are farmers with low enough 438 tank valuations that they choose not to borrow but enough initial wealth that they would not 439 be credit constrained if they did borrow. They also ensure that there are farmers with too little 440 initial wealth to borrow, but high enough tank valuation that they would borrow if they were 441 not credit constrained. Imagine farmers could perfectly contract with each other in the sense of 442 being able to observe each other's initial wealth, tank valuations, and income, and fully enforce 443 all contracts. Then regardless of whether the lender offers a formal guarantor contract, high-444 wealth, low-valuation farmers would act as guarantors to low-wealth, high-valuation farmers. 445 In the case that the lender does not offer a guarantor contract, de facto guarantors could lend 446 low-wealth borrowers money to pay down their deposit. Thus the existence of a guarantor con-447 tract from the lender will not affect loan uptake. Similarly, if farmers cannot contract with each 448 449 other independent of the existence of a formal guarantor contract, then loan uptake will be the same with or without such a contract. 450

On the other hand, if the existence of a formal guarantor contract improves farmers' ability 451 to contract with each other, then such an arrangement will affect outcomes. Formal guarantor 452 agreements could improve farmers' ability to contract with each other if, for example, informal 453 borrowers had the option to default on informal lenders by choosing to use their loan funds for 454 something other than purchasing the tank (i.e., further increasing first-period consumption), and 455 if lenders were then unable to extract repayment in the second period. One scenario in which 456 this would be the case is one in which would-be guarantors were concerned that borrowers 457 might ask for "loans" only to abscond with their borrowed funds and move out of town. This 458 option would be rendered impossible by the existence of a formal guarantor contract which 459

would ensure that the informal borrower actually puts the guarantor's money into buying the tank. Thus formal contracts would incentivize repayment (and mitigate adverse selection of informal borrowers with no intention of repaying) by introducing the cost of a lost tank for those who default.

However, while formal guarantor contracts impact *individual* outcomes in this intermediate 464 case, they need not necessarily increase total demand for loans in general equilibrium. High-465 wealth, low-valuation farmers who are near-indifferent toward borrowing but do borrow in the 466 case of no guarantor contracts may choose not to borrow if it is possible for them to act as guar-467 antors. Such farmers may prefer to act as guarantors for high-valuation low-wealth borrowers, 468 and in doing so may lose enough period-one wealth to render borrowing no longer worthwhile. 469 The net effect could be that all borrowers who enter the market when guarantor contracts are 470 introduced are offset by guarantors leaving the market, or even that more guarantors leave the 471 market than borrowers enter. 472

Thus it is an empirical question whether guarantor contracts impact outcomes, as theory 473 would predict different outcomes depending on the nature of contracting in a given empiri-474 cal context. In the case that informal lending is either always possible or never possible, formal 475 guarantor contracts will not have an impact, but in the intermediate case they might. Our em-476 pirical results indicate that some borrowers are indeed credit constrained, and thus it must not 477 be the case that informal lending occurs as described above. Our finding that the introduction 478 of guarantors does not affect loan take up suggests that our experimental environment is not 479 described by this intermediate case. The scenario described above in which guarantor contracts 480 481 don't impact aggregate outcomes in the intermediate case seems unlikely to correspond to our empirical context. The reason for this is that only a small subset of farmers were offered loans 482 with guarantor contracts. Thus it is likely that for any borrower who might choose to be a guar-483 antor instead of borrowing, there is a non-borrower with lower tank valuation and equal or 484 higher wealth. These non-borrowers gain more on net from acting as a guarantor (since they 485 don't give up the opportunity to borrow a tank), and thus can offer more favorable terms. Thus 486

it is likely the case that none of the guarantors in our sample would have borrowed had they
not acted as guarantors.

The model abstracts from several features of the actual environment, for example, from the 489 twenty-four month repayment schedule and the possibility of late payments. However, from 490 the perspective of the lender, the key determinant of optimal borrowing requirements is how 491 changing the borrowing requirement changes loan repayment outcomes at the margin. We ob-492 serve these sufficient statistics for calculating the lender's profit-maximizing deposit ratio em-493 pirically, so the details of exactly what generates the observed borrower behavior are not critical 494 for determining the profit maximizing interest rate. The welfare conclusions will hold as long as 495 tighter borrowing requirements select more profitable borrowers (as seems to hold empirically) 496 and impose costs on inframarginal borrowers. 497

<sup>498</sup> Note that some borrowers will allow tanks to be repossessed even if this is not socially opti-<sup>499</sup> mal, because the lender incurs some of the cost of repossession, since  $K_B$ , the penalty for tank <sup>500</sup> repossession, is less than K. Moreover, the borrower does not fully internalise the repossession <sup>501</sup> costs if they have negative equity, which occurs if  $R_DS$  plus the resale value of the tank  $\delta P$  is <sup>502</sup> less than  $R_TP + K_B$ . A greater deposit could potentially ameliorate the moral hazard problem <sup>503</sup> and reduce tank repossession.

504

# <sup>505</sup> 4 Project Design and Implementation

This section first discusses features of the loan contracts that were common across treatment arms and then discusses differences across treatment arms. (We focus on the main sample and describe some slight differences in the out-of-sample group at the end of the section.)

### 509 4.1 Common Loan Features Across Treatment Arms

All farmers in the project were offered a loan to purchase a 5,000-liter water tank. As a bulk 510 purchaser of the tank, the SACCO was able to purchase tanks at the wholesale price and get free 511 delivery to the borrowers' farm. In the main sample the wholesale price was KSh 4,000 (about 512 \$53) below the retail price and the SACCO passed these savings on to borrowers.<sup>18</sup> The price 513 of the tank to the farmers, denoted P in the model, was KSh 24,000 (about \$320), or roughly 514 20 percent of annual household consumption. Borrowers also incurred installation costs for 515 guttering systems and base construction that averaged about KSh 3,400, or 14% of the cost of 516 the tank. All farmers received a hand-delivered letter with the loan offer, and were given 45 517 days to decide whether to take up the loan. All loans were for KSh 24,000 and required an up-518 front deposit of at least KSh 1,000. The interest rate was 1% per month, charged on a declining 519 balance.<sup>19</sup> Since the inflation rate is about 10% per annum, the real interest rate was very low. 520 The 1% monthly interest rate is standard for SACCOs but is below the commercial rate. All 521 treatment arms were charged a 1% late fee per month. The interest rate on a late balance was 522 in the ballpark of the market range, but since processing late payments was labor intensive and 523 costly for the lender, the lender was better off when borrowers paid on time. The amount due 524 each month was automatically deducted from the payment owed to the farmer for milk sales. 525 If milk payments fell short of the scheduled loan payment, the farmer was required to pay the 526 balance in cash. Debt service represented 8.4% of average household expenditures and 11.4% 527 of median expenditures at the beginning of the loan term. Collection procedures for late loans 528 were as follows. When a farmer fell two full months of principal (i.e. KSh 2,000) behind, the 529 SACCO sent a letter warning of pending default and providing two months to pay off the late 530 amount and fees. The letter was hand-delivered to the farmer and followed up with monthly 531

<sup>&</sup>lt;sup>18</sup>In this paper we use the dollar to Kenyan Shilling exchange rate at the time of the study which was approximately \$1:KSh 75.

<sup>&</sup>lt;sup>19</sup>Charging interest on a declining balance is common in Kenya. Borrowers repaid a fixed proportion of the principal each month plus interest on the remaining principal. Borrowers were scheduled to repay KSh 1,000 of their principal back each month for 24 months. In the first month, when farmers had not repaid any of the KSh 24,000 principal, borrowers were scheduled to repay KSh 1240. In the second month, farmers were scheduled to repay KSh 1230; in the third month they were scheduled to repay KSh 1220; and in the final month farmers were scheduled to repay the final KSh 1,000 of their principal and KSh 10 in interest.

phone reminders. If the late payment was still outstanding after a further 60 days, the SACCO
applied any deposits by the borrower or guarantors to the balance.

In arms other than the 100% cash collateralized arm (described below), it is possible that a 534 balance would remain due after this. If a balance still remained, the SACCO gave the farmer 535 an additional 15 days to clear it and waited to see if the next month's milk deliveries would 536 be enough to cover the balance. If not, the SACCO would repossess the tank, charging a KSh 537 4,000 fee for administrative costs to the borrower from the proceeds of any tank sale.  $K_B$  was 538 thus KSh 4,000. The full administrative costs associated with repossessing the tank, including 539 the cost of hiring a truck, staff time, and security, was approximately KSh 8,500, so K should 540 be considered to be at least KSh 8,500 and likely larger, since the lender also risked negative 541 publicity or vandalism from repossession. 542

The SACCO was the residual claimant on all loan repayments and was responsible for ad-543 ministering the loan. To finance the loans to farmers, Innovations for Poverty Action (IPA) pur-544 chased tanks from the tank manufacturer, which then delivered tanks to farmers. The SACCO 545 arm of the cooperative then deducted loan repayments from farmer's savings accounts and re-546 mitted these payments to IPA, holding back an agreed administrative fee, structured so as to 547 ensure the SACCO was the residual claimant on loan repayments. IPA financed the loan with a 548 grant from the Bill and Melinda Gates Foundation. To ensure that the cooperative repaid IPA, 549 the cooperative and IPA signed an agreement with the milk processing plant Brookside Dairy 550 Ltd., which was the dairy's customer, itself one of the largest private milk producers and pro-551 cessors in the country, authorizing it to make loan repayments directly to IPA out of the milk 552 553 payments to the cooperative.

#### 554 4.2 Treatment Arms

As shown in Table 1, farmers were randomly assigned to one of four experimental loan groups, two of which were randomly divided into subgroups after uptake of the loans. One group was offered loans with the standard 100% cash collateral eligibility conditions typically offered by the cooperative (and by most other formal lenders in Kenya, including SACCOs and banks). Specifically, the borrower was required to make a deposit equal to one-third of the loan amount (KSh 8,000) and to have up to three guarantors deposit the other two-thirds of the loan (KSh 16,000) with the SACCO as financial collateral. Guarantors could either be those who already had savings or shares in the cooperative or those willing to make deposits. This group will be denoted Group *C* (for Cash collateralization).

A second group was offered the opportunity to put down a 25% (KSh 6,000) deposit, and to collateralize the remaining 75% of the loan with the tank itself. This group is denoted Group *D* (for deposit).

In a third group, the borrower only had to put down 4% of the loan value (KSh 1,000) in a deposit and could find a guarantor to pledge the remaining 21% (5,000 KSh), bringing the total cash pledged against default to 25% of the loan amount. Like the deposit group, 75% of the loan could be collateralized with the tank itself. This group is denoted Group *G* (for guarantor). Comparing this guarantor group with the 25% deposit group isolates the impact of replacing individual with joint liability.

In a final group, denoted Group *A* (for Asset collateralization), 96% of the value of the loan was collateralized with the tank itself and only a 4% deposit was required.

In order to distinguish treatment and selection effects of deposit requirements, the set of farmers who took up the 25% deposit loans was randomly divided into two sub-groups. In one, all loan terms were maintained, while in the other, KSh 5,000 of deposits were waived one month after the deposit was made, leaving borrowers with a deposit of KSh 1,000, the same as borrowers in the 4% deposit group, *A*. The deposit (maintained) and deposit (waived) subgroups are denoted  $(D^M)$  and  $(D^W)$  respectively.

Similarly, within the guarantor group, in one subgroup loan terms were maintained and in
 another subgroup the guarantors had their pledged cash returned and were released from lia bility in the case of default, and borrowers were informed of this. These guarantor-maintained

and guarantor-waived subgroups are denoted  $(G^M)$  and (group  $G^W$ ), respectively.<sup>20</sup>

The selection effect of the deposit requirement on an outcome variable is the difference in the variable between all borrowers in the 4% deposit group and the 25% deposit group (waived) subgroup. The deposit treatment effect is the difference in a variable between the deposit (maintained) and deposit (waived) subgroups. Selection and treatment effects of the guarantor requirement are defined analogously.

# 590 5 Data and empirical specifications

<sup>591</sup> In this section we discuss the sampling frame, randomization, data collection, and the empir-<sup>592</sup> ical approach.

#### 593 5.1 Sampling, Surveys, and Randomization

A baseline survey was administered to 1,968 households chosen randomly from a sampling frame of 2,793 households regularly selling milk to the dairy. 1,804 farmers were offered loans in accordance with the treatment assignment shown in Table 1. 419 farmers were offered 100% cash collateralized loans and 510 were offered 4% deposit loans.<sup>21</sup> 460 farmers took out loans..<sup>22</sup> Midline surveys were administered to all households in the sample, in part to check that

tanks had been installed and were in use, but also to collect data on real impacts, including
 school participation and indicators of time use, based on asking what every household member

<sup>&</sup>lt;sup>20</sup>To avoid deception, at the time the loans were first offered, potential borrowers were told that they would face a 50% chance of having KSh 5,000 of the deposit requirement waived or of having the guarantor requirement waived, respectively.

<sup>&</sup>lt;sup>21</sup>The groups with the least and most restrictive loan forms were the largest because this maximized power in picking up real effects of the loans. Loans were offered in three waves, since it was unknown *ex ante* how many farmers would borrow and the total capital available for purchasing tanks was limited.

<sup>&</sup>lt;sup>22</sup>Loans were given in three phases, with contractual repayment periods running from March 2010 - February 2012; May 2010 - April 2012; and September 2010 - September 2012. (As discussed below, another set of loans in an out-of-sample group began in February 2012. The total number of loan offers that were prepared was 2616, but 19 of these offers could not be delivered, so the total number of loan offers that were delivered to farmers was 2597. When a household entered into a loan agreement, a water tank was delivered within a period of three months.

did in the 24 hours prior to the survey. Subsequently a number of shorter phone surveys were administered, each of which focused on the three months prior to the survey. Time use information was collected from households in all groups,<sup>23</sup> while detailed production data was elicited from households in the 4% deposit group and the 100% cash collateralized group.<sup>24</sup> Finally, administrative data from the dairy cooperative was used to construct indicators of loan recovery, repossession, late payment collection actions<sup>25</sup>, and early repayment.

Table 2 reports F-tests for baseline balance checks across all treatment groups. Of the 26 indicators presented, one exhibits significant differences across groups at the 5-percent level, and two do so at the 10-percent level. This is in line with what would be expected when the assignment is indeed random.

In part using the proceeds from the first set of loans, approximately 2600 additional farmers were offered loans between February and April 2012 (following a baseline survey in December 2011), providing an out-of-sample test. These loan offers were for KSh 26,000, due to an increase in the wholesale price of tanks. The monthly interest rate on these loans was 1.2% rather than one percent. We report data from this "out of sample" group on take up rates, loan recovery, and tank repossession outcomes.

These farmers were randomly assigned to receive loan offers requiring only a KSh 1,000 deposit; a KSh 6,000 deposit; or KSh 5,000 from a guarantor plus a KSh 1,000 deposit. These deposits were the same value required in the first set of loan offers but, because the loan offer was for KSh 26,000 rather than KSh 24,000, they were slightly lower as a percentage of the loan amount: i.e. 4% deposit loans; 23% deposit loans; or 19% guarantor, 4% deposit loans. No farmers received the standard Nyala 100% cash collateralized loan offer in this out-of-sample

623 group.

 <sup>&</sup>lt;sup>23</sup>Specifically, 1,699 households were interviewed in September 2011: 1,710 in February 2012; and 1,660 in May 2012.
 <sup>24</sup>Data was collected from 901 respondents in 2011, and from 863 respondents in February 2012.

<sup>&</sup>lt;sup>25</sup>E.g. receipt of a letter warning of pending default or reclamation of security deposit

### 624 5.2 Empirical Approach

625 Empirical specifications typically take the form:

$$y_i = \alpha + \beta_A A_i + \beta_D^M D_i + \beta_D^W D_i^W + \beta_G^M G_i + \beta_G^W G_i^W + \varepsilon_i$$
(10)

where  $y_i$  is the outcome of interest,  $A_i$ ,  $D_i^M$  and  $G_i^M$  are dummy variables equal to one if farmer 626 i was randomized to Group A, D, or G, respectively, and  $D_i^W$  and  $G_i^W$  are equal to one for 627 those members of the deposit and guarantor groups who had their obligations waived *ex post*. 628 The base group in this specification is therefore Group C, the 100% deposit group. For some 629 specifications, we add a vector of individual covariates,  $X_i$ . The overall average impact of mov-630 ing from a 4% deposit requirement to a 25% deposit or guarantor requirement on take up or 631 tank repossession or any other dependent variable is that given by the differences  $\beta_D^M - \beta_A$  and 632  $\beta_G^M - \beta_A$ , respectively. The *ex post* randomized removal of deposit and guarantor requirements 633 in groups  $D^W$  and  $G^W$  allows estimation of the selection and treatment effects of deposits and 634 guarantors. In particular, the selection effects of being assigned to either the deposit or guar-635 antor group are identified by  $\beta_D^W - \beta_A$  and  $\beta_G^W - \beta_A$ , and reflect the extent to which greater 636 deposit requirements or guarantor requirements select borrowers who behave differently than 637 those who take up loans in the 4% deposit group due to differential selection. Under the model, 638 this corresponds to selection of farmers with different tank valuations. Note that in the notation 639 of the model, the loan take up rate corresponds to  $1 - \int_{\underline{w}}^{\overline{w}} F(\theta^*(D,w)) f_w(w) dw$  and the repos-640 session rate corresponds to  $\frac{\int_{w} \int_{\theta^{*}(D,w)}^{\bar{\theta}} F_{Y}(y^{R}(\theta,S,D)) f_{\theta}(\theta) f_{w}(w) dw d\theta}{\int_{w} [1 - F_{\theta}(\theta^{*}(D,w))] f_{w}(w) dw}.$  Effects of changing the 641 required deposit D, which we empirically estimate, correspond to changes in the relevant cut-642 off values. The selection effect corresponds to changes in  $\theta^*(D, w_i)$  while the treatment effect 643 corresponds to changes in  $y^{R}(\theta, S, D)$ . The repayment propensity of marginal farmers who are 644 induced to borrow by being offered a 4% deposit requirement rather than a 25% deposit require-645 ment is equal to the difference in repayment between the 4% and 25% deposit (waived) group, 646 divided by the fraction of borrowers in the 4% group who would only borrow if in that group, 647

e.g., the difference in loan take up rates between the 4% and 25% groups, divided by the take
up rate in the 4% group. This corresponds to

$$\frac{\rho(6,000) - \rho(1,000)}{\frac{\tau(6,000) - \tau(1,000)}{\tau(1,000)}} \tag{11}$$

650 in the model.

651 The treatment effects of borrowing requirements are identified by comparing loan repayment outcomes for borrowers who have the borrowing requirements maintained with loan repay-652 ments for borrowers who have borrowing requirements waived *ex post*. That is, any treatment 653 effect of the deposit requirement would show up in a difference between  $\beta_D^M$  and  $\beta_D^W$ , while 654 a treatment effect of the guarantors would be observed if  $\beta^M_G$  and  $\beta^W_G$  differed. The treat-655 ment effects of the deposit requirement would encompass the incentive effects of borrowing 656 requirements in the model. Specifically, as the required deposit D decreases the cutoff value 657  $y^{R}(D,\theta,S)$  falls for some borrowers and is unchanged for others. The effect of moving from 658 D = KSh 6,000 to D = KSh 1,000 corresponds to  $\rho(6,000) - \rho(1,000)$  in the model. 659

### 660 6 Loan Take up Rates

Subsection 6.1 discusses the impact of borrowing requirements on loan take up and subsection
 6.2 discusses the impact of borrowing requirements on observable borrower characteristics.

### 663 6.1 Impact of Borrowing Requirements on Loan Take Up

Allowing farmers to collateralize loans with the assets purchased with the loan greatly expands access to credit. In the original sample, 2.4% of farmers borrow under the standard SACCO contract with 100% cash collateralization (Group C); 27.6% - more than ten times as many - borrow when the deposit is 25% and the rest of the loan can be collateralized with the tank (Group D); and 44.3% borrow when 96% of the loan can be collateralized and only a 4% deposit is required

(Group A) (See table 4). This implies that more than 40% of all targeted farmers would like to 669 borrow at the prevailing interest rate and use this technology, but are not doing it because of 670 borrowing requirements. To put this slightly differently, at least (44.3 - 2.4)/44.3 = 95% of po-671 tential tank purchasers would have been prevented from purchasing by credit constraints under 672 the standard SACCO contract. Take up rates in the out-of-sample group are broadly comparable 673 to those in the original experiment (Table 4), so in the combined sample, we estimate that 94% 674 of those willing to borrow with a low deposit would be willing to borrow under the SACCO's 675 original loan terms. This not only serves as a useful confirmation of the broad patterns in the 676 data, but since farmers in the out-of-sample group had had a chance to see the original lending 677 program in operation, it also provides some reassurance that the original results were not due 678 to misconceptions regarding the water tanks or the loans, or to some unusual period-specific 679 circumstances.<sup>26</sup> 680

Our second finding is that joint liability does not increase credit access relative to the deposit 681 requirement with individual liability. In the original sample, 27.6% of farmers borrow when 682 they have to put up a 25% deposit themselves (Group D), but only 23.5% borrow when they 683 can ask a friend or relative to put up all but 4% of the value of the loan (Group G) (Table 4). 684 In the out-of-sample group, the point estimates of take up rates is higher in the 21% guarantor, 685 4% deposit group than in the 25% deposit group, but the difference is still not significant, and 686 in the combined sample, there is almost no difference in take up (as seen in Table 4, columns 2 687 and 3). When we asked respondents why they did not seek guarantors, they said that they felt 688 comfortable asking others to cosign loans needed to address emergencies, but not for a loan to 689 improve their house. Anecdotal evidence suggests people care deeply about their reputations 690 among friends and potential future guarantors, and they may not have wanted to risk these 691 reputations. (Note that the evidence is also consistent with a model in which informal markets 692 are so good that everyone is credit constrained to the same extent.) 693

<sup>&</sup>lt;sup>26</sup>Point estimates suggest that, averaging across treatment arms, approximately 2.7% fewer members of "out-of-sample "group purchased tanks through the program. The difference is not statistically significant at the 5% level, but it is at the 10% level. One might expect some decline in tank purchases due to the increase in the price of the tank and the increased interest rate.

The high elasticity of loan take up with respect to asset collateralization and the lack of response to joint liability points to a potential limitation of traditional joint-liability based microfinance and suggests that addressing barriers to asset collateralization, such as weak contract enforcement, may play an important role in addressing credit constraints.

These results also are consistent with our model, as they support the hypothesis that potential guarantors face the same alternative investment opportunities as do farmers in our sample.

#### <sup>700</sup> 6.2 Impact of Borrowing Requirements on Observable Borrower Characteristics

Do observable background characteristics differ between actual borrowers in the different loan groups? As shown in Table 3, we find some evidence that borrowers in the 4% arm are not as well off, but overall we find remarkably small differences in observable borrower characteristics among borrowers across arms. Columns (2)-(5) report borrower characteristics by arm. In column (1) these characteristics are reported for the whole sample, including borrowers and non-borrowers in all experimental arms.

Of the 84 possible pair-wise comparisons,<sup>27</sup> we observe statistically significant differences at 707 the 5% level in just four, almost exactly what would be expected under the null hypothesis of 708 no differential selection on observables across treatment arms. Under the model, this suggests 709 that the farmers with tank valuations intermediate between various levels of  $\theta^*$  associated with 710 different borrowing requirements are not that different on observables, suggesting that it would 711 not be easy to screen borrowers on observables. That said, the variables in which there were 712 significant differences mostly make sense in terms of the model. Borrowers in the 4% deposit 713 group had lower log household assets than those in the 25% collateralized group and had lower 714 log expenditures than those in both the deposit and guarantor groups. It is reasonable to think 715 that poorer households might place less monetary value on a water tank than richer households, 716 and thus might be disproportionately represented among those willing to borrow with a 4% 717 deposit, but not under stricter borrowing requirements. Borrowers in the 4% group were also 718

 $<sup>^{27}3! = 6</sup>$  pairs for each of 14 variables.

<sup>719</sup> less likely to own a water tank than those in the 100% cash collateralized group.

There is little evidence that strict borrowing requirements select borrowers who are substantially richer. Borrowers in the 100% cash collateralization arm do not have particularly high assets or expenditures (although standard errors are large).

The starkest difference between the (few) farmers in the 100% cash collateralized group who chose to borrow and farmers in other arms who chose to borrow is that the former typically chose to borrow only if they already owned a tank. 80% of borrowers already owned a tank, whereas only 43% of borrowers in the full sample owned tanks at baseline. Under the model, this could be interpreted as indicating that those who already owned tanks placed the highest value on them. Relaxing borrowing requirements induced non-tank owners to buy tanks.

Relative to those who did not accept loan offers, borrowers tended to have more assets, higher per capita expenditure, more milk-producing cows, and more years of education, all of which might plausibly be associated with greater tank valuations under the model.<sup>28</sup> Under the model, differences between borrowers and non-borrowers would be starker than differences among borrowers across arms, if those with very low tank valuations, who would not buy even with a low deposit, differ on observables from those with high valuations, but those in an intermediate range of valuation are more similar on observables.

# 736 7 Impact of Borrowing Requirements on Loan Repayment

Subsection 7.1 discusses loan recovery and tank repossession, assessing evidence for selection
 and treatment effects of borrowing requirements. Subsection 7.2 provides a rough calibration of
 the model, and subsection 7.3 discusses late payment.

<sup>&</sup>lt;sup>28</sup>There were few statistically significant differences between borrowers and non-borrowers in the 100% collateralized group, but there is little power to detect such differences in this group due to the small number of borrowers (see column [2]).

#### 740 7.1 Loan Recovery and Tank Repossession

No tanks were repossessed with 75% asset collateralization under either the 25% deposit 741 (Group D) or the 21% guarantor, 4% deposit condition (Group G) (Table 5). We also observe 742 no tank repossessions when a 25% borrowing requirement was initially imposed and all but 4% 743 of the deposit was later waived. Rates of tank repossession were 0.7% in the 4% deposit, 96%744 asset collateralized group (Group A). In particular, one tank was repossessed in the original 745 sample and two more were repossessed in the out-of-sample group. In one out of those three 746 cases the borrower paid off arrears and reclaimed the tank after the tank had been repossessed 747 but before it had been resold.<sup>29</sup> Note that in all cases, proceeds from the tank sale were sufficient 748 to fully pay off the principal and interest on the loan. The two tanks that were repossessed and 749 then sold were purchased at KSh 29,000 and KSh 22,000).<sup>30</sup> There were thus no cases of loan 750 non-recovery, defined as a failure to collect principal, interest, and late fee. Aside from the small 751 100% cash collateralized group (Group C), confidence intervals on loan non-recovery rates and 752 on tank repossession rates are fairly tight, so we can reject even very low underlying proba-753 bilities of tank repossession. It is clearly impossible to use asymptotics based on the normal 754 distribution when we observe zero or close to zero tank repossessions, but we can create exact 755 confidence intervals based on the underlying binomial distribution. For example, in the com-756 bined 4% deposit group, all 431 loans were fully recovered (Table 5). We can therefore reject the 757 hypothesis that the underlying loan non-recovery rate during the period of the loans was more 758 than 0.69 percent. To see this, note that if the true rate was 0.69 percent, then the probability of 759 observing at least one case of loan non-recovery in 431 loans would be  $(1 - 0.0069)^{431} = 0.05$ . 760 Using a similar approach with three tank repossessions, we can reject the hypothesis that the 761 underlying tank repossession rate during the period was more than 2.02 percent or less than 762 0.14 percent. 763

Table 5 displays Clopper-Pearson exact confidence intervals for the rate of tank repossessions

<sup>&</sup>lt;sup>29</sup>We classify this case as a repossession since the costs of repossession were incurred.

<sup>&</sup>lt;sup>30</sup>The high price relative to the loan value likely reflects the low depreciation rate on tanks as well as the fact that loans were based on the wholesale value of the tank.

and loan non-recovery under the point estimates for each loan type, calculated based on the
 combined sample, including loans from both the original sample and out-of-sample groups.
 (Clopper and Pearson, 1934).<sup>31</sup>

While 25% borrowing requirements do not seem to select borrowers prone to tank repos-768 session, borrowers selected by 4% requirements are more likely to have tanks repossessed. In 769 particular, we can reject the hypothesis that the repossession rate is the same in the 4% deposit 770 group as among a group combining both forms of 25% cash collateralization (e.g., combining 771 the 25% deposit group and the 21% guarantor, 4% deposit group) at the 5.25% level. (Since the 772 normal approximation is not a good approximation when the probability of an event is close 773 to zero, we used Fisher's exact test to test for a difference between the repossession probabili-774 ties.) (As discussed below, after the end of the program, the SACCO began offering 75% asset-775 collateralized loans on its own, and there have been no tank repossessions. If one treated these 776 observations as part of the sample, the p-value would be below 5%, but since these observa-777 tions were not randomized and took place in a different time period, it is hard to quantify how 778 much this should increase confidence that underlying tank repossession rates differ between 779 samples with 75% and 96% asset-collateralized loans.) The sample size is inadequate to have 780 this level of confidence for differences between the 96% asset-collateralized group and either the 781 25% deposit or guarantor group on its own. 782

#### 783 There is no evidence of treatment effects of stricter borrowing requirements on tank reposses-

Likewise, the probability of observing *E* or more events is given by  $\sum_{i=E}^{N} {n \choose i} (1-p)^{n-i} (p)^{i}$ . The lower limit of the confidence interval is calculated by solving for *p* in  $\sum_{i=E}^{N} {n \choose i} (1-p)^{n-i} (p)^{i} = \frac{\alpha}{2}$ .

<sup>&</sup>lt;sup>31</sup> A two-sided confidence interval can be calculated for cases with a nonzero number of events. Letting *p* denote the underlying true probability of an event (tank repossession or loan non-recovery), *n* the number of loans, and *E* the number of events, the probability of observing *E* or fewer events is given by  $\sum_{i=0}^{E} {n \choose i} (1-p)^{n-i} (p)^i$ . The upper limit of the confidence interval is calculated by solving for *p* in  $\sum_{i=0}^{E} {n \choose i} (1-p)^{n-i} (p)^i = \frac{\alpha}{2}$ , where  $\alpha$  is the significance level.

If there are zero events, the lower limit of the confidence interval is zero. In this case, we use a one-sided confidence interval with  $\alpha = 0.05$  for the upper bound. In this event, the upper bound can be calculated by solving for p in  $(1-p)^n = \alpha$ 

sion, since tank repossession rates did not budge off zero when deposit or guarantor require ments were waived *ex post*. We also do not find differences in repossession between individual
 and joint liability.<sup>32</sup>

### 787 7.2 Calibration and Change in SACCO Policy Following the Program

After the end of the program, once the SACCO had learned about demand for loans and repayment rates under various conditions, it began using its own funds to offer 75% asset-collateralized
loans to farmers. The SACCO also introduced an appraisal fee on all its loans. For the tank loan,
this is equal to KSh 700.

It seems reasonable to conjecture that the SACCO felt that with the addition of the KSh 700 fee, it was either profitable in expectation to lower the deposit requirement to 25%, or that the costs were low enough that the SACCO could afford to take this step as a way of improving members'welfare. It is not clear that it would have been profitable to lower the borrowing requirement to 25% without the KSh 700 fee, since the SACCO's margins on lending are so small, and the SACCO likely incurred additional administrative costs, including costs associated with late payments, by reducing borrowing requirements.

Based on knowledge of salaries in the SACCO and rough estimates of staff time allocation, we
estimate that the cost of administering the additional loans would be at least roughly covered
by the KSh 700 fee plus the margin the SACCO earns on the difference between the interest rate
it pays its depositors and what it charges to borrowers.

Our point estimates suggest that since allowing 75% asset collateralization did not lead to any additional tank repossessions, moving from requiring 100% cash collateralization to 75% asset collateralization would have been profitable during the period we examined. Of course while we observe no extra risk of tank repossession, we cannot reject the hypothesis of an underlying increase in tank repossession of up to 0.32 percent with 75% asset collateralization.

<sup>&</sup>lt;sup>32</sup>See Carpena et al. (2013), Karlan and Giné (2014), and Giné et al. (2011) for other work on this issue.

Since the model finds that borrower welfare is improved with a lower deposit requirement, and the SACCO's behavior (along with our findings on repossessions) suggest that this lower deposit was objective-maximizing for the SACCO, the results indicate that moving from 100% cash collateralization to 75% asset collateralization was welfare-improving.<sup>33</sup>

Given that the SACCO did not choose to continue offering 96%-asset-collateralization loans, it 812 is not clear from observation alone whether doing so would have been socially optimal. While it 813 is not clear how one should model the objective function of the SACCO, since it is a cooperative, 814 the fact that the cooperative did not lower the borrowing requirement to 4% after learning the re-815 sults of the experiment suggests that reducing the borrowing requirement was not seen as profit 816 maximizing. If it were profit maximizing, it would have been in the interest of all cooperative 817 members, both borrowers and non-borrowers, to lower the deposit to 4%. While reducing the 818 borrowing requirement to 4% might have benefited borrowers, it would have reduced overall 819 profits and thus harmed non-borrowers, which would include the median voter in the SACCO. 820

To address the question of whether further lowering the deposit rate would have been socially 821 optimal, we turn to a calibration of our model. While the model is stylized, and not meant to 822 capture all features of the setting we examine, a rough calibration based on our results above 823 and the first order condition for profit maximization suggests that moving to 96% asset collater-824 alization would not have been profitable for the SACCO. As the model's FOC for lenders makes 825 clear, the profit-maximizing deposit level depends not on the average rate of loan recovery and 826 tank repossession, but on the ratio of the marginal additional tank repossessions associated with 827 a change in D to the marginal increase in total loans. To calculate the marginal repossession 828 829 rate in the combined sample from moving from 25% loans to 4% loans, i.e., D decreasing from KSh6,000 to KSh1,000, note that the average repossession rate is 0.7% for 4% deposit loans, so 830  $\rho(1,000) = 0.007\%$ , and zero for 25% loans (Table 5, column 2), so  $\rho(6,000) = 0\%$ . The take 831 up rate for 4% deposit loans is 41.89%. For 25% deposit loans, the combined sample take up is 832 23.93%. Thus  $\frac{\tau(6,000)-\tau(1,000)}{\tau(6,000)} = (41.89-23.93)/41.89 = 42.9\%$ . In other words, 42.9% of those 833

<sup>&</sup>lt;sup>33</sup>It is possible, however, that the 700 KSh fee introduced by the SACCO, which may have been essential to making the lower deposit requirement profitable, outweighed the benefits to borrowers from a lower deposit requirement.

who borrow with a 4% deposit are marginal in the sense that they would not borrow with a 25% 834 deposit. Thus our point estimate of the marginal repossession rate is 0.007/.429 = 0.0163, imply-835 ing that 1.63% or 1 in 62 of the marginal loans made under a 4% borrowing requirement would 836 lead to a repossession. Whether a lender would prefer the low deposit depends on whether the 837 838 marginal profit for an extra loan is more than 1/62nd as much as the repossession costs that the lender bears,  $K - K_B$ , which we estimate to be at least KSh 4,500. In our context, the addi-839 tional profits to the lender from a successful loan are likely extremely small. In particular, the 840 difference between the interest rate of 3% per quarter that the SACCO pays on deposits and the 841 interest rate of 1% per month that it charges borrowers amounts to only KSh 53 over two years 842 on KSh 18,000 (the amount of the loan, less the 25% deposit, since the borrower earns interest on 843 the deposit). Since interest is paid only on the declining balance, the SACCO makes even less 844 than this on each successful loan. This is less than the expected loss from additional unreim-845 bursed tank repossession costs, which are KSh 4,500/62 = KSh 73. Taking into account the costs 846 to the SACCO of processing loans would further reinforce the conclusion that moving to a 4% 847 deposit would not have been profitable. 848

The model suggests that the social-welfare-maximizing deposit requirement will be lower 849 850 than the profit-maximizing level. We find that despite lower SACCO profits, for reasonable parameter values, 96% asset collateralization would be socially preferable to 75% asset collater-851 alization. In particular, given the calibrated values of other parameters, we estimate that gains 852 to farmers from lowering the deposit requirement would exceed losses to the SACCO as long 853 as farmers discount the future at a rate greater than 2.2% yearly. Unlike a profit-maximizing 854 lender, a social planner will also take into account the benefits to the inframarginal borrowers 855 of a lower deposit requirement. It should be noted that while the SACCO (and the lender in 856 the model) have monopoly or near-monopoly power, this wedge between the social and pri-857 vate optimum is separate from the typical underproduction of goods in a monopolistic market. 858 The calibration only considers impacts on *inframarginal* borrowers, and does not account for the 859 welfare provided by the increased quantity of tank purchases resulting from a lower deposit 860 requirement. 861

To see that 96% asset collateralization would be socially preferable to 75% collateralization, 862 we estimate the effect of a lower deposit on inframarginal borrowers' welfare. For the purposes 863 of the calibration, we will assume that borrower utility takes a CRRA form and-following Laib-864 son et al (2017)–we will assume an elasticity of intertemporal substitution of .995. Laibson et al. 865 (2017) find a discount rate of 10.7%, yearly and we use this value in our estimates of the total 866 welfare gain from lowering the deposit. Note that this 10.7% rate is substantially higher than 867 the estimated 2.2% minimum rate above which a lower deposit is socially preferable. Results 868 are similar to those presented here for a wide range of alternative parameter assumptions (see 869 appendix B for details).<sup>34</sup> We assume borrowers hold no liquid assets, so that all consumption 870 comes out of a monthly income, which is constant across months at the empirically observed 871 mean consumption level of KSh 10,000.<sup>35</sup> Borrowers save up for the deposit at a constant per-872 month rate. Borrowers determine how many months to spend saving for the deposit, and con-873 ditional on this choice, set per-month savings such that they have saved exactly the amount 874 required for the deposit requirement at the end of the last month of saving. Since borrowers 875 receive the tank when they pay off the deposit, this optimization involves a trade off between 876 the consumption-smoothing benefits of saving over a long period and the discounting benefits 877 of waiting only a short period to receive a tank. For more details on the calibration's framework, 878 see appendix A. 879

880

<sup>881</sup> The primary benefit to borrowers of a lower deposit is earlier tank consumption.<sup>36</sup> Under

<sup>&</sup>lt;sup>34</sup>Laibson et al (2017) estimate both exponential and quasi-hyperbolic discount functions. We use the parameters estimated for exponential discounters. For a review of estimates on intertemporal utility parameters, see Frederick et al. (2002). Gourinchas and Parker (2002) estimate intertemporal utility parameters using an approach similar to that used in Laibson et al.

<sup>&</sup>lt;sup>35</sup>Farmers in our sample do hold wealth beyond labor income (as reflected in the model), but it is largely in the form of illiquid assets such as cows and land. Since these illiquid assets are unlikely to affect how borrowers respond to and benefit from a lower deposit level, the calibration makes the simplifying assumption that all consumption comes from labor income.

<sup>&</sup>lt;sup>36</sup>There are two other effects on borrower welfare of lowering deposit requirements, but both are minor. One is that borrowers pay more in interest when the deposit is lower, since this results in a higher loan principal. This effect trivially pushes against the benefit of earlier tank consumption, lowering welfare under the 1000 KSh deposit level. The other effect is that–partly because of the assumption that borrowers smooth saving for the deposit perfectly over different months–borrowers have different consumption paths under the two deposit levels. The sign of this effect is theoretically ambiguous, as consumption is lowered at some points when the deposit requirement is lowered, and raised at others.

the assumptions of the calibration, borrowers spend nine months saving for the tank when 882 the deposit requirement is 6,000 KSh, and two months saving when the deposit requirement is 883 1,000 KSh. The welfare gain to each inframarginal borrower from lowering the deposit from 884 25% to 4% is KSh 1,260, indicating a mean per-borrower welfare gain across all borrowers of 885 .57 \* 1,260 = 718.3KSh, since 57% of borrowers are inframarginal. Holding borrower elasticity 886 of intertemporal substitution constant (at .995), the total benefits to borrowers from lowering the 887 deposit from 6000 KSh to 1000 KSh exceed the total costs to the SACCO so long as borrowers 888 discount the future by more than 2.2% yearly. 889

An additional calibration, based on a model in which farmers have alternative investments to 890 holding deposits with the SACCO, also suggests the 4% deposit requirement would be socially 891 preferable to the 25% requirement. If the alternative investments yield higher returns than de-892 posits with the SACCO, tying up funds in the tank deposit presents an opportunity cost. We 893 omit the details here, but it is relatively straightforward to calculate the rate of return at which 894 the cost to borrowers of tying up an additional 5000 KSh in the loan deposit outweighs the cost 895 to the SACCO of the additional defaults introduced by lowering the requirement by 5000 KSh. 896 The result is that, omitting consumption smoothing considerations, the opportunity cost to bor-897 898 rowers outweighs the cost to the SACCO when alternative investments yield an annual nominal return more than 13 percent. The literature on rates of return to small enterprises in developing 899 countries in general, and in Kenya in particular (e.g. Banerjee and Duflo (2005); Duflo et. al. 900 (2008); Kremer et. al. (2011)) suggests that the rate of return available to borrowers on other 901 projects is far in excess of this cutoff value of nominal returns. 902

### 903 7.3 Late Payment

For 456 borrowers in the original sample, we have complete repayment data <sup>37</sup>. Among these borrowers, we find strong evidence across multiple measures of late payment (e.g., late repayment during the loan cycle, late repayment at the end of cycle, size of late balance) that deposi-

<sup>&</sup>lt;sup>37</sup>Data on the time of repayment are missing for four borrowers

tors under the 25% and 4% deposit loans are more likely to pay late than those under the 100% cash collateralized loans. Our data does not indicate a consistent pattern in late repayment differences between the 4% and 25% groups. In three of the six measures of lateness, the point estimates indicate that there was greater late repayment in the 25% deposit group and in the other three cases the point estimates indicate there was greater lateness in the 4% loan group.

One other striking feature of the data is that early repayment was common. It is surprising that so many farmers would forego a close to zero interest loan, since 95 percent of those who bought a tank under the 4% arm were sufficiently credit constrained that they would not purchase a tank under strict borrowing requirements.

Under the standard savings and credit cooperative contract, 90% of people in the 100% cash 916 collateralized group repaid their loan early. On average, they were 15 months early on a 24 917 month contract. Even setting aside the eight months of principal in their deposit, they forewent 918 seven months of low interest loan. Of course it is possible that some of these early payers 919 took out new loans through the SACCO's ordinary lending program once their existing loans 920 were paid off. However, since ordinary loans must be fully collateralized through own and 921 guarantors'shares and deposits, paying off a loan early is still giving up access to capital. When 922 21% of the 25% deposit loan is waived (KSh 5,000 of a KSh 6,000 deposit), many households 923 apply the waived funds almost fully to pay down the principal. They effectively stuck with the 924 status quo of the contract that they signed, thus giving up KSh 5,000 of low-interest loan for 925 more than one year. 926

# 8 Real Impact of Changing Borrowing Requirements

<sup>928</sup> While micro-finance organizations often portray their loans as being for investment, there has <sup>929</sup> been debate about the extent to which they actually are used for investment as opposed for <sup>930</sup> financing consumption (Banerjee et al, 2015). Asset-collateralized loans might potentially be <sup>931</sup> more likely to flow towards investment, since lenders making collateralized loans presumably have stronger incentives to ensure that borrowers actually obtain the assets than lenders making
un-collateralized loans.

In this section we show that loosening borrowing requirements for loans to purchase 5,000 liter rainwater harvesting tanks indeed led to increased investment in large tanks, although approximately one-third of the additional loans taken under the looser borrowing requirements may have been used to finance investments which would have taken place in any case. Since the rainwater harvesting tanks represent a new technology, our findings also provide evidence idea that access to credit may facilitate technology adoption.

Within the water literature, our findings are consistent with Devoto et al. (2011) in suggesting 940 that expanding access to credit had real effects on access to water, and time use. Difference-in-94<sup>.</sup> difference estimates suggest that access to credit to purchase tanks also increased girls ' school-942 ing. Table 8 presents ITT estimates of the impact of assignment to the 4% deposit group, as 943 opposed to the 100% cash collateralized group, on tank ownership, water storage capacity, cow 944 health, and milk production. These data were collected in a series of survey rounds for farmers 945 in the two groups. We present our results in terms of a simple difference-in-differences frame-946 work, comparing these groups before and after loan offers were made. All specifications include 947 survey round fixed effects. Assignment to the 4% deposit group (Group A) rather than the 100%948 cash collateralized group (Group C) increased the likelihood of owning any kind of tank by 17.5 949 percentage points, an increase of about 35% compared with the counterfactual (note that about 950 45% of all households had a tank at baseline) and led to an approximately 60 percent increase in 951 household water storage capacity. Both increases are significant at the 1 percent level (as shown 952 in columns 1 and 2). There is a 27% increase in ownership of a tank with 2,500 liter capacity 953 or more. Since the difference in loan take up between Group C and Group A is approximately 954 40%, we estimate that approximately two-thirds of the additional loans generated new tank 955 investments, while one-third financed purchases that would have taken place in any case. 956

Standard errors on milk production are large, so while we find no significant effects on milk
 production, we also cannot rule out substantial effects,(Table 8). The point estimate is that log

production increases by 0.047 points, but this is insignificant, with a t-statistic just under one 959 (column 6). <sup>38</sup> There is evidence that farmers offered favorable credit terms were more likely 960 to sell milk to the dairy to pay off their loans. Table 9 is based on monthly administrative data 961 from the dairy on milk sales for farmers in all arms of the study. It compares the 4% deposit 962 group (Group A) to all other groups using an ITT approach. Column 4 suggests more Group A 963 farmers sold milk to the dairy. While assignment to the 4% deposit group does not significantly 964 affect the quantity of sales (column 2 and 5), there is some evidence of an effect outside the top 965 five percentiles during the period before loan maturation (although again this effect shows up 966 only in differences, not in levels). 967

Devoto et al (2011) find that household water connections generated time savings. Table 10 reports estimates of the impact of treatment assignment on time use and schooling for children between the ages of 5 and 16. We present time-use results for the full sample (columns (1) and (2)), and separately for households with (columns (3) and (4)) and without (columns (5) and (6)) piped water. Odd-numbered columns measure time spent fetching water in minutes per day per household member, and even-numbered columns measure time spent tending livestock, again in minutes per day per household member.

Treated girls spend 3.17 fewer minutes per day fetching water (significant at the 1% level). 975 Boys spend 9.66 fewer minutes per day tending livestock, (significant at the 10% level) with 976 smaller effects for girls that are not statistically significant (Columns 1 and 2, respectively). The 977 greater access to credit for the purchase of tanks allows females in treatment households to 978 make up nearly all of the gender differential (point estimate -2.22 minutes per day per female, 979 column1, row 1) in time spent fetching water, significant at the 10 % level. Access to credit to 980 purchase water tanks reduces girls' time tending livestock by 12 min/day in households with 981 piped water. In households without piped water, it reduces boys' time tending livestock by 15 982

<sup>&</sup>lt;sup>38</sup>Table 8, column 4, suggests provision of water tanks reduced sickness among cows. Biologically, it is quite plausible that rainwater harvesting could improve cow health, because it reduced the need for cattle to travel to ponds or streams to drink and thus reduces their exposure to other cattle. However, since there were baseline differences in cow health (as reflected in the coefficient on treatment in this column), it is also possible that this simply reflects mean reversion.

min/day. Difference-in-difference estimates suggest that greater access to credit also reduced 983 school drop-out rates for girls (Table 11). Observations in each regression are at the individual 984 child level, with standard errors clustered at the household level. Enrollment rates in general 985 were very high at baseline, at about 98% for both boys and girls. Over time, some students 986 dropped out, so these rates were 3-5 percentage points lower in the survey following the loan 987 offers. While access to credit had no impact on boys' enrollment, girls in households assigned 988 to the treatment group were less likely to drop out - the implied treatment effect on girls is 4 989 percentage points. 990

## **991 9 Out of Sample Tests**

To test the validity of our results, we conducted a second out-of-sample test in Kenya after the initial study. We observed similar results in the out-of-sample test. The lender has extended the program, using its own resources, which also indicates that the program has not led to high default rates.

A similar pilot program was implemented by the J-PAL Africa policy team in Rwanda. In the first phase, 43 out of about 160 farmers took up the loan, with only one default. Thirteen SACCOs have chosen to implement similar programs without subsidies.

## 999 10 Conclusion

In high-income countries, households can often borrow to purchase assets with a relatively small down payment. In contrast, formal-sector lenders in low-income countries typically impose very stringent borrowing requirements. Among a population of Kenyan dairy farmers, we find credit access is greatly constrained by strict borrowing requirements. 42% of farmers borrowed to purchase a water tank when they could primarily collateralize the loan with the tank and only had to make a deposit of 4% of the loan value, but a small fraction (2.4%) borrowed

under the lender's standard contract, which required that loans had to be 100% collateralized 1006 with pre-existing financial assets of the borrower and guarantors. Lower borrowing require-1007 ments are associated not only with increased borrowing, but with increased investment in the 1008 new technology. With regards to repayments, we find that when 75% of the loan could be col-1009 lateralized with the tanks, all borrowers repaid in full. However, reducing required deposits to 1010 4% of the loan value selected marginal borrowers with a 1.63% rate of failing to pay and having 1011 their tanks repossessed (although we see no moral hazard effect). Finally, we find no evidence 1012 that substituting guarantors for deposit requirements expands credit access, casting doubt on 1013 the extent to which joint liability can serve as a substitute for the type of asset-collateralization 1014 common in developed countries. 1015

A simple adverse selection model suggests that since tight borrowing requirements select 1016 safer borrowers, profit-maximizing lenders will have socially excessive incentives to choose 1017 tight deposit requirements. A rough calibration of the model suggests that under the regula-1018 tory cap on interest rates, if borrowers discounted the future with annual rate less than .987, 1019 then the profit-maximizing borrowing requirement exceeded the welfare-maximizing borrow-1020 ing requirement. One policy implication is that legal and institutional barriers to using assets to 1021 1022 collateralize debt could potentially have large effects on credit access, investment, and technology adoption. In general, weak property rights or contract enforcement could inhibit collateral-1023 ization of loans with assets purchased with the loan. In our context, the lender experienced no 1024 problems repossessing collateral, and the key barrier to reducing borrowing requirements may 1025 have been financial repression in the form of regulatory limits on the interest rate SACCOs can 1026 charge customers. Adverse selection implies borrowing limits are too stringent, so regulatory 1027 limits on interest rates push in the wrong direction.<sup>39</sup> 1028

A back of the envelope calculation suggests that only a small increase in the interest rate would be needed to offset the cost of the higher tank repossession rate among those who borrow

<sup>&</sup>lt;sup>39</sup>Note that this conclusion is robust to the possibility that shocks to income might be correlated across borrowers, and that repossession rates might have been higher in bad states of the world. Lenders will have private incentives to consider any such correlations in setting deposit requirements. Moreover, since aggregate shocks are observable, they are better addressed through insurance than through high deposit requirements.

<sup>1031</sup> with a 4% down payment.<sup>40</sup>

Financial repression can alternatively be relaxed through upfront fees. After seeing the results of the program, the SACCO introduced the financial innovation of imposing a KSh 700 initial fee and of reducing its deposit requirement to 25%. The fee provides an upper bound on the relaxation in financial repression needed to enable expanded credit access in our setting.

Note also that the SACCO could easily have covered the administrative costs of the program
by retaining some portion of the approximately \$50 gap between the wholesale price the SACCO
paid for the tanks and the price at which tanks were sold to the farmer. In the program we examined, the tanks were sold to the farmer at the wholesale price, but if the SACCO charged farmers
even 20% of the retail price markup, it could have raised this KSh 700 to cover administrative
costs. <sup>41</sup>

Increasing the fee for tank repossession could also increase the lender's incentives to reduce borrowing requirements. However, increasing the tank repossession fee would have undesirable risk-sharing properties since farmers will only experience tank repossession if hit by negative income shocks. Limited liability constraints might make it difficult to collect large repossession fees from defaulting borrowers.

The model does not, however, simply suggest removing barriers to asset collateralized loans. Insofar as we find that strict borrowing requirements select more profitable borrowers, the model suggests that profit-maximizing lenders will face (socially-excessive) incentives for tight borrowing requirements. The market failure identified in the paper creates a potential case for policymakers to encourage less restrictive borrowing requirements by subsidizing such loans -

<sup>&</sup>lt;sup>40</sup>In particular, since one out of 62 marginal borrowers has a tank repossession, and since the extra cost incurred by the SACCO from a tank repossession is approximately KSh 4,500, an increase in profits per loan of KSh 4,500/62 = KSh 72.58 would have been enough to make this worthwhile for the lender in this particular season. This corresponds to an increase in the annual interest rate of approximately three tenths of one percent. In reality, a bigger increase might be needed, since lenders would also have to consider the cost of any additional late payments associated with moving to a 4% deposit ratio.

<sup>&</sup>lt;sup>41</sup>Indeed, we estimate that 30% of the wholesale-retail markup would be sufficient to cover not only the SACCO's administrative costs of lending to farmers, but also the administrative costs of a larger entity lending to SACCOs. The fairly similar take up rates in the original sample and the out-of-sample group suggest that tank demand is not terribly price elastic, so it seems likely that there would be substantial tank demand even with somewhat higher prices.

the opposite of existing regulatory policy. Of course, while we have argued that adverse selection will create market failures that lead to excessive borrowing requirements, there is also the danger of government failure, with large-scale government subsidies to allow lower borrowing requirements turning into favors for the politically connected and possibly triggering bailouts or costly SACCO failures if borrowing requirements dropped too low. Still, it may be possible to isolate particular types of subsidies that would be useful and that would limit the downside risk to the government.

First, most SACCOs are small and handle transactions manually, making administrative costs 1059 fairly high, and thus discouraging lending. Differences in productive efficiency and in admin-1060 istrative costs relative to loan value may partially account for differences in borrowing require-1061 ments between low and high-income countries. The development of better ICT technology for 1062 the sector could potentially radically lower the cost of handling late payments. Since it seems 1063 unlikely that the developer of better software for SACCOs could fully extract the social value of 1064 such software, subsidizing the creation of better software for managing SACCO accounts might 1065 be welfare improving. Second, studies that would shed light on the impact of relaxing borrow-1066 ing requirements in contexts beyond the context of rainwater harvesting tanks and the dairy 1067 1068 industry examined here would constitute public goods to the extent that their results might inform multiple lenders. Following the results of this study, not only did the Nyala SACCO relax 1069 its borrowing requirements, but a major commercial bank in Kenya (Equity Bank) has started a 1070 program with another tank manufacturer in which it is making loans to finance tank purchases. 1071

More ambitiously, policymakers could offer to insure borrowers and/or lenders against observable negative shocks to the state of the world, such as droughts or price declines, potentially just offering bridging loans that would allow lenders to defer payment during such periods, with the loans still incurring interest.

One area we hope to explore in future work is whether prospect theoretic preferences could help explain why demand for loans is so responsive to the possibility of collateralizing loans using assets purchased with the loan and why repayment rates are so high. Under prospect

theory (Kahneman and Tversky, 1979), people value gains relative to a reference point less than 1079 they disvalue losses relative to that reference point. Prospect theoretic agents may be averse to 1080 pledging an existing asset as collateral to obtain a new asset like a water tank, so they would 1081 have low take up rates when high deposits are required. However, prospect theoretic agents 1082 1083 would be more likely to take up loans if they can use assets purchased with the loan as collateral, because this limits risk to existing assets. Once the tank is purchased, their reference point will 1084 shift, creating a strong incentive for prospect-theoretic farmers to retain possession. This could 1085 account for the very high repayment rates. 1086

Prospect theory can also potentially explain the finding that the largest difference in observ-1087 able characteristics between those borrowing in the 100% cash collateralized group and those 1088 borrowing in the other arms is that 80% of borrowers in the 100% cash collateralized loan arm 1089 already owned tanks. This is surprising from a diminishing returns perspective, but it is consis-1090 tent with loss aversion, since most of the existing tanks are stone or metal and thus susceptible to 1091 loss from cracking or rust. Prospect theory might also help explain why farmers who made 25% 1092 deposits and later had them waived often simply applied the waived deposit toward paying 1093 down the loan early. 1094

In future work, we hope to test whether people are more willing to collateralize loans using assets which they do not yet own, but would purchase under a loan, rather than assets which they already own. Such a test would involve randomly endowing people with one of two assets, and then comparing people's willingness to borrow to buy the other asset using either the endowed or non-endowed asset as collateral. It would also involve testing whether people are more likely to complete payments on an asset when it is already in their possession, through an asset-collateralized loan, than when it is not in their possession, as under a layaway plan.

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## 1239 A Proofs for the Model Section

#### 1240 Proposition 1.

<sup>1241</sup> Under the conditions on the distribution of tank valuation assumed earlier, a marginal level of income <sup>1242</sup> exists, denoted by  $y^R(\theta_i, S, D)$ , at which a borrower with valuation  $\theta_i$  is indifferent between forgoing <sup>1243</sup> consumption in order to make the repayment and allowing the tank to be repossessed.  $y_i^R$  is decreasing in <sup>1244</sup> all of its arguments.

<sup>1245</sup> *Proof.* If the borrower repays the lender, her second-period utility is

$$U_{2,r}(y_i, S; \theta_i) = \theta_i + u(y_i + R_D S - R_T P), \tag{12}$$

that is, the benefit of the tank,  $\theta_i$ , plus the consumption utility from resources remaining once the loan principal and interest  $R_T P$  are repaid. Consumption is financed from the remainder of the gross returns from savings and the income draw.

To derive the utility of a borrower who does not repay the loan and allows the tank to be 1249 repossessed, first consider the net proceeds the borrower receives from the sale of the tank. In 1250 the event of repossession, a borrower will receive their net equity in the tank (from the lender's 1251 point of view) if it is positive and will lose the required deposit if their net equity is negative. 1252 The net equity of the borrower is equal to the total value of the tank and the required deposit, 1253  $R_D D + \delta P$ , minus the total claims of the lender in the event of default,  $R_T P + K_B$ . Hence, in the 1254 event of default, the borrower faces a financial cost from default of  $\min\{R_TP + K_B, R_DD + \delta P\}$ . 1255 Since the borrower"s assets before repossession have value  $R_D S + \delta P$ , a defaulting borrower 1256 receives net proceeds from the first period of  $\max\{R_DS - (R_T - \delta)P - K_B, R_D(S - D)\}$ , and 1257 1258 has total second-period utility of

$$U_{2,d}(y_i, S, D; \theta_i) = u(\max\{y_i + R_D S + \delta P - R_T P - K_B, y_i + R_D (S - D)\}) - M$$
(13)

where the final term captures the disutility from harming their relationship with the SACCO M. Consumption is financed by the period two endowment  $y_i$  and any net proceeds from the sale of the tank (and any non-deposit savings).

Loan defaults only occur when low income is realized, since high-income borrowers will have a reduced marginal utility of consumption and thus prefer to repay the loan, and potential borrowers will not borrow if they know that they will allow the tank to be repossessed for all income realizations.<sup>42</sup> Note also that whether any eventuating default would be positive or negative equity is determined prior to and independently of the period two income draw, depending only on whether  $\delta P + R_D D \ge R_T P + K_B$ .

Comparing the utilities from repayment and default yields the condition for repossession, conditional on borrowing at t = 1. A borrower will only default upon the loanand allow the tank to be repossessed if she earns low enough income that the utility from defaulting exceeds

<sup>&</sup>lt;sup>42</sup>Recall that the borrower receives no utility benefit from the tank if it is repossessed, but still incurs the repossession fee.

<sup>1271</sup> the utility from repayment:

$$U_{2,repossession}(y_i, S; \theta_i) > U_{2,repay}(y_i, S; \theta_i).$$
(14)

<sup>1272</sup> Under the conditions on the distribution of tank valuation assumed earlier, a marginal level <sup>1273</sup> of income exists, denoted by  $y^R(\theta_i, S, D)$ , at which a borrower with valuation  $\theta_i$  is indifferent <sup>1274</sup> between repaying the loan and allowing the tank to be repossessed. Since u'(c) is decreasing, <sup>1275</sup> and default gives higher consumption, repayment is preferred at any higher  $y_i$ .

<sup>1276</sup> First consider the case where *D* is such that any loan default involves positive equity.

$$\exists y^R : \theta_i + u(y^R + R_D S - R_T P) = u(y^R + R_D S + \delta P - R_T P - K_B) - M$$
(15)

<sup>1277</sup> Clearly, higher  $\theta_i$  allows higher  $u(c_d) - u(c_r)$ ; for a given increment of c this requires lower  $y^R$ . <sup>1278</sup> Formally, by total differentiation:

$$d\theta_i + \left(u'(c_{2,r}) - u'(c_{2,d})\right) \left(dy^R + R_D dS\right) = 0$$
(16)

1279

$$\Rightarrow \frac{\partial y^R}{\partial \theta_i} = -\frac{1}{u'(c_{2,r}) - u'(c_{2,d})} < 0 \tag{17}$$

1280

$$\Rightarrow \frac{\partial y^R}{\partial S} = -R_D < 0 \tag{18}$$

<sup>1281</sup> Separately, in the case where negative equity repossession can occur,

$$\exists y^{R} : \theta_{i} + u(y^{R} + R_{D}S - R_{T}P) = u(y^{R} + R_{D}(S - D)) - M$$
(19)

1282 By total differentiation:

$$d\theta_i + u'(c_{2,r})(dy^R + R_D dS) - u'(c_{2,d})(dy^R + R_D (dS - dD)) = 0$$
<sup>(20)</sup>

1283

$$\Rightarrow \frac{\partial y^R}{\partial \theta_i} = -\frac{1}{u'(c_{2,r}) - u'(c_{2,d})} < 0$$
(21)

1284

$$\Rightarrow \frac{dy^R}{dS} = -R_D < 0 \tag{22}$$

$$\Rightarrow \frac{dy^R}{dD} = -\frac{u'(c_{2,d})}{u'(c_{2,r}) - u'(c_{2,d})} R_D < 0$$
(23)

These results reflects that, for a borrower with given  $\theta_i$  who has positive equity, the decision to repay only depends on their wealth, and thus higher S reduces  $y^R$ . In the negative equity case, the direct effect of D (holding S constant) is to decrease  $c_2$  under default, again reducing  $y^R$ . Higher  $\theta_i$  increases the benefits of repayment, and thus justifies incurring the greater foregone consumption utility associated with lower  $y_i$ . **Proposition 3.** Potential borrowers will borrow if  $\theta_i > \theta^*(D, w_i)$ , where  $\theta^*$  is weakly increasing in D for all farmers, strictly increasing in D for some farmers, and decreasing in  $w_i$ . Hence, the repossession rate will be:

$$\frac{\int_{w} \int_{\theta^*(D,w)}^{\theta} F_Y(y^R(\theta, S, D)) f_\theta(\theta) f_w(w) d\theta dw}{\int_{w} [1 - F_\theta(\theta^*(D))] f_w(w) dw}.$$
(24)

*Proof.* At period t = 1, potential borrowers i will borrow if expected utility from not borrowing is lower than expected utility from borrowing. The utility potential borrowers receive if they do not borrow, denoted as  $\overline{U}$ , is equal to their consumption utility across the two periods  $u(c_1^0) + u(c_2^0)$  where second-period consumption is  $c_2^0 = (w - c_1^0)R_D + y_i$ . This is evaluated at the consumption profile that maximises expected utility, characterised by the Euler equation  $u'(c_1^0) = R_D \mathbb{E}(u'(c_2^0))$ .

Borrowers, knowing their  $\theta_i$ , will allow their tanks to be repossessed if they have a low income realization,  $y_i \leq y^R(\theta_i, D)$ . Then, the borrower's expected utility from borrowing will be equal to the expectation over all possible income outcomes that include income realizations that lead to default,  $U_d(y_i, D; \theta_i)$ , and that lead to keeping the tank,  $U_r(y_i, D; \theta_i)$ . This will exceed the expected utility from not borrowing, and thus the individual will choose a savings amountt *S* (and thus a  $c_1$ ) and borrow, if

$$\max_{S \ge D} \left( \int_{\underline{Y}}^{y_i^R} U_d(y_i, S, D; \theta_i, w_i) f_Y(y_i) dy_i + \int_{y_i^R}^{\bar{Y}} U_r(y_i, S, D; \theta_i, w_i) f_Y(y_i) dy_i \right) \ge U(\bar{w}_i).$$
(25)

Note that the value  $U_d(y_i, S, D; \theta_i, w_i)$  depends on whether *D* is sufficiently large to preclude negative equity repossession.

Since borrowers who do not value tank ownership are strictly worse of borrowing, there ex-1307 ists a marginal tank valuation, denoted by  $\theta^*(D, w) \in [0, \infty)$ , where a potential borrower with 1308 wealth w would beindifferent regarding whether to borrow.  $\theta^*(D, w)$  need not be within the 1309 support of  $\theta$  for all w, but under our assumptions, for every  $D \in [0, P]$  there is a range of w 1310 for which  $\theta^*(D, w) \in [\underline{\theta}, \theta]$ . Higher valued potential borrowers will borrow while lower valued 1311 potential borrowers will not. Thus, the mass of potential borrowers with a fixed w who bor-1312 row is given by  $1 - F_{\theta}(\theta^*(D, w))$ , with the mass of defaults given by  $\int_{\theta^*(D, w)}^{\bar{\theta}} F_Y(y^R(\theta, S) f_{\theta}(\theta) d\theta)$ 1313 Integrating over the distribution of w gives the population default rate. 1314

It is useful to consider how the borrowing decision depends on the deposit requirement for 1315 1316 two different classes of borrowers. The first are agents who have initial wealth high enough that they can deposit D without being credit constrained. These borrowers accordingly choose 1317 S > D to satisfy their Euler equation across the two periods, equalizing the marginal utility 1318 of consumption in the first period with the expected marginal benefit from second period re-1319 sources. When D is such that any repossession is positive equity, changes in D have no effect on 1320 the Euler equation and thus S. However, where negative equity repossession is possible, higher 1321 D reduces  $c_2$  under repossession. This both increases the expected marginal utility of second 1322 period income, leading to higher S being chosen conditional on borrowing, and makes borrow-1323 ing to purchase the tank less attractive, increasing  $\theta^*$ . Thus for the borrowers who are not credit 1324 constrained, it is trivial that  $\theta^*$  is (weakly) increasing in D. Higher  $\theta_i$  borrowers combined with 1325

higher S being chosen given  $\theta_i$  trivially yields a lower repossession rate for this group.

The second group are borrowers who are credit-constrained, and thus conditional upon borrowing set S = D. To see how the borrowing decision depends on the deposit requirement, take the derivative of equation (25) at  $\theta^*$  with respect to D (notice that the terms that correspond to the derivatives of  $y_i^R$  with respect to S in the integral endpoints cancel out by the Envelope Theorem). As before, a change in D:

$$\int_{\underline{Y}}^{y^R} \left[ \frac{\partial U_d}{\partial S} + \frac{\partial U_d}{\partial \theta} \frac{\partial \theta^*}{\partial D} \right] f_Y(y_i) dy_i + \int_{y^R}^{\overline{Y}} \left[ \frac{\partial U_r}{\partial S} + \frac{\partial U_r}{\partial \theta} \frac{\partial \theta^*}{\partial D} \right] f_Y(y_i) dy_i = 0.$$
(26)

1332 Then,

$$\frac{\partial \theta^*}{\partial D} = -\frac{\int_{\underline{Y}}^{y^R} \frac{\partial U_d}{\partial S} f_Y(y_i) dy_i + \int_{Y^R}^{\bar{Y}} \frac{\partial U_r}{\partial S} f_Y(y_i) dy_i}{\int_{\underline{Y}}^{y^R} \frac{\partial U_d}{\partial \theta} f_Y(y_i) dy_i + \int_{Y^R}^{\bar{Y}} \frac{\partial U_r}{\partial \theta} f_Y(y_i) dy_i} = -\frac{\int_{\underline{Y}}^{y^R} \frac{\partial U_d}{\partial S} f_Y(y_i) dy_i + \int_{Y^R}^{\bar{Y}} \frac{\partial U_r}{\partial S} f_Y(y_i) dy_i}{\int_{Y^R}^{\bar{Y}} \frac{\partial U_r}{\partial \theta} f_Y(y_i) dy_i} > 0$$
(27)

Since credit constrained borrowers are being considered, the numerator is positive by def-1333 inition for every individual. Further, by virtue of being credit constrained, for fixed w,  $c_1$  is 1334 constant in  $\theta$ . For a given  $(D, y_i)$  pair, second period utility when defaulting is constant in  $\theta$ , 1335 while second period utility from repayment is strictly higher in  $\theta$ . Thus the envelope of the two, 1336 and hence the denominator, is strictly higher in  $\theta$ . This gives the unsurprising result that when 1337 the deposit becomes more costly in terms of hindering consumption smoothing, the potential 1338 borrowers that substitute to not borrowing are those who gain the lowest utility from possessing 1339 the tank. 1340

For a fixed w, the repossession rate is decreasing in the deposit requirement D, because  $\theta^*$  is increasing in D (adverse selection) and  $y^R$  is decreasing in D (moral hazard).

Lemma 1. The profit-maximizing deposit ratio will be such that there is some non-zero probability of repossession.

<sup>1345</sup> *Proof.* Assume for contradiction that  $D^*$  is such that the overall probability of repossession is <sup>1346</sup> zero.

Let  $\mathbb{P}(D, w)$  denote the probability of an individual with initial wealth level w borrowing and defaulting when the deposit requirement is D. Let  $\Omega_0$  denote the set of all w such that repossession occurs with nonzero probability for  $D = D^*$ . Recalling that we have assumed the probability of repossession is zero when the deposit level is  $D^*$ , we have

$$0 = \int_{\underline{w}}^{\overline{w}} \mathbb{P}(D^*, w) dw$$
(28)

$$= \int_{\Omega_0} \mathbb{P}(D^*, w) dF_w$$
<sup>(29)</sup>

By definition, for any  $w \in \Omega_0$ ,

$$\mathbb{P}(D^*, w) > 0.$$

Thus

$$\int_{\Omega_0} \mathbb{P}(D^*, w) dF_w = 0$$
$$\implies \mu(\Omega_0) = 0$$
$$\implies \mu(\Omega_0^c) = 1.$$

Note that  $\Omega_0^c$ , the complement of  $\Omega_0$ , is the set of all w such that  $\mathbb{P}(D^*, w) = 0/2$ 

Recall that the derivative of expected profit with respect to the deposit ratio (for  $D \neq D_F$ ) is

$$\frac{\partial E(\Pi(D))}{\partial D} = \int_{\underline{w}}^{\overline{w}} \left[ -\frac{\partial \theta^*}{\partial D} f_{\theta}(\theta^*) f_w(w) \left( \Pi_r - F(y^R(\theta, S^*(w, D), D)) L_d(D^*) \right) - \left( \int_{\theta^*}^{\overline{\theta}} \frac{\partial F(y^R(\theta, S^*, D))}{\partial D} f_{\theta}(\theta) f_w(w) d\theta \right) L_d(D^*) - \left( \int_{\theta^*}^{\overline{\theta}} F(y^R(\theta, S^*, D)) f_{\theta} f_w(w)(\theta) d\theta \right) L'_d(D^*) \right] dw \quad (30)$$

By the fact that  $\Omega_0$  has measure zero, this is equal to

$$\int_{\Omega_{0}^{c}} \left[ -\frac{\partial \theta^{*}}{\partial D} f_{\theta}(\theta^{*}) \left( \Pi_{r} - F(y^{R}(\theta, S^{*}(w, D), D)) L_{d}(D^{*}) \right) - \left( \int_{\theta^{*}}^{\bar{\theta}} \frac{\partial F(y^{R}(\theta, S^{*}, D))}{\partial D} f_{\theta}(\theta) d\theta \right) L_{d}(D^{*}) - \left( \int_{\theta^{*}}^{\bar{\theta}} F(y^{R}(\theta, S^{*}, D)) f_{\theta}(\theta) d\theta \right) L_{d}'(D^{*}) \right] dF_{w} \quad (31)$$

When  $\mathbb{P}(D^*, w) = 0$ , by definition  $F(y^R(\theta, S^*, D) = 0$  for all  $\theta > \theta^*(D^*)$ . Since  $y^R$  is weakly decreasing in D, this implies that  $\frac{\partial F(y^R(\theta, S^*, D))}{\partial D} = 0$ . Thus

$$\int_{\Omega_0^c} -\left(\int_{\theta^*}^{\bar{\theta}} \frac{\partial F(y^R(\theta, S^*, D))}{\partial D} f_{\theta}(\theta) d\theta\right) L_d(D^*) dF_w$$
(32)

$$= \int_{\Omega_0^c} -\left(\int_{\theta^*}^{\theta} F(y^R(\theta, S^*, D)) f_{\theta}(\theta) d\theta\right) L'_d(D^*) dF_w$$
(33)

$$=0.$$
 (34)

So

$$\frac{\partial E(D)}{\partial D} = \int_{\Omega_0^c} -\frac{\partial \theta^*}{\partial D} f_{\theta}(\theta^*) \left( \Pi_r - F(y^R(\theta, S^*(w, D), D)) L_d(D^*) \right) dF_w$$
(35)

$$= \int_{\Omega_0^c} -\frac{\partial \theta^*}{\partial D} f_\theta(\theta^*) \Pi_r dF_w$$
(36)

By assumption, there exists a range of w for which  $\theta^* \in [\underline{\theta}, \overline{\theta}]$ , and for w in this range,  $\frac{\partial \theta^*}{\partial D} > 0$ . Since  $\Omega_0^c$  has measure one, its intersection with this range has nonzero measure, and thus

$$\frac{\partial E(D^*)}{\partial D} = \int_{\Omega_0^c} -\frac{\partial \theta^*}{\partial D} f_{\theta}(\theta^*) P_r dF_w < 0,$$

and profit is not maximized. By the continuity of  $E(\Pi(D))$ , and the mean value theorem, this implies that profit is also not maximized at  $D = D_F$ .

# <sup>1349</sup> Appendix B: Calibration Framework

We use the following framework to calibrate the model.

As stated in the body of the paper, borrowers are assumed to hold no liquid assets, so that all consumption comes out of monthly income, which is constant across months at the empirically observed mean consumption level of KSh 10,000. Given a time frame for saving for the deposit, borrowers save a constant per-month amount. So if, for example, a borrower were to save up for a 6,000 KSh deposit over four months at gross interest rate R, she would save x KSh each month, where x satisfies  $R^3x + R^2x + Rx + x = 6000$ . Given this savings pattern, borrowers select an optimal number of months to spend saving for the deposit, weighing consumption-smoothing considerations against discounting of tank utility. At the end of the month in which a borrower pays the deposit, she receives the loan, buys the tank, and begin paying off the remaining principal on the loan. The loan is paid back in monthly installments of KSh 1,000 plus interest, which is charged on a declining balance. We assume that in every period, borrowers consume all income that is not used to make loan payments. Utility is CRRA and discounting is exponential with monthly discount factor  $\delta$ . We use parameters estimated in Laibson, Maxted, Repetto, and Tobacman (2017): annual discount factor .893 (this translates to a monthly discount factor  $\delta = .9906$ ) and elasticity of intertemporal substitution of .995 ( $\theta = 1.005$ ).

As a simplification, all contracted loan payments are treated as if they were given in real terms. For example, regardless of how long a borrower spends saving up for a deposit, each month's loan repayment is equivalent to 1,000 period-one KSh. The nominal 1% monthly interest payments on the loan are adjusted to a real interest rate using an annual inflation rate of 10%, yielding a real interest rate of 2.68% annual. Similarly, we calculate the real interest earned on borrowers' savings using the 3% quarterly nominal interest rate payed out by the SACCO on cash deposits, yielding a 2.55% annual rate. The findings of the calibration are robust to other reasonable assumptions on the real values corresponding to the nominally-defined loan pay-

ments.43

Thus a borrower's utility is given by

$$\max_{\substack{i_{deposit} \in \{0,1,2,\dots,i_{final}\}}} \left( \sum_{i=0}^{i_{deposit}} \delta^{i} u(10,000 - x(Deposit,i_{deposit})) + \delta^{i_{deposit}} v_{tank} + \sum_{\substack{i_{payment}\\i=i_{deposit}+1}}^{i_{payment}} \delta^{i} u(10,000 - (1,000 + interest)) + \sum_{\substack{i_{payment}+1}}^{i_{final}} u(10,000) \right).$$
(37)

In the above equation,  $i_{deposit}$  and  $i_{payment}$  denote the months in which the deposit is paid and the loan repayment is completed, respectively.  $v_{tank}$  denotes the utility value of the tank. We set  $v_{tank}$  to the minimum tank valuation needed for a farmer to prefer borrowing with a 6,000 KSh deposit requirement to not borrowing at all. Thus  $v_{tank}$  is a lower bound on the tank valuation of all inframarginal borrowers.  $x(Deposit, i_{deposit})$  satisfies, for a given deposit requirement and window of time spent saving up for the tank,

$$x \sum_{i=0}^{i_{deposit}} 1.0021^i = Deposit.$$
(38)

interest =  $.022[24,000 - Deposit - 1000(i - (i_{deposit} + 1))]$  denotes the declining-balance interest payment in period i. The function u denotes a standard CRRA utility function,  $u(y) = \frac{y^{1-\theta}-1}{1-\theta}$ .

1359

The code for the calibration is built around finding zeroes of a "Utility with Optimization" 1360 function. The "Utility with Optimization" function (described in detail below), accepts utility 1361 parameters ( $\theta$  and  $\delta$ ), a deposit requirement, and a variable p which corresponds to extra period-1362 one cash on hand. This p variable is used to calculate the welfare value of a lower deposit. 1363 Given these parameters, "Utility with Optimization" returns the utility of a tank borrower who 1364 optimizes the amount of time she spends saving up for the deposit, and who values the tank at 1365 the minimum amount,  $v_{tank}$ , described above. To calculate the welfare value of a lower deposit, 1366 we solve for p in 1367

$$f(1.005, .9906, 6000, p) = f(1.005, .9906, 1000, 0),$$
(39)

where f is the "Utility with Optimization" function. To find the maximum  $\delta$  such that the gains from lowering the deposit outweigh the costs, we hold p fixed at the cost-per-borrower of defaults at the lower deposit level  $(\frac{73}{57})$ , and solve

$$f(\theta, \delta, 6, 000, p) = f(\theta, \delta, 1, 000, 0).$$
(40)

<sup>1371</sup> The function itself is build as a nested sequence of three functions: tank value, utility given a <sup>1372</sup> saving window, and utility with optimization, which are described below.

<sup>&</sup>lt;sup>43</sup> Details of alternative assumptions considered are available on request.

#### 1373 Tank Value

<sup>1374</sup> We first calculate the lower bound on tank valuation (in utility terms) for inframarginal borrow-<sup>1375</sup> ers by finding the tank value that makes farmers indifferent toward borrowing at the 6,000 KSh <sup>1376</sup> deposit requirement. The "Tank Value" function receives calibration parameters ( $\theta$  and  $\delta$ ) and <sup>1377</sup> returns this lower bound  $v_{tank}$  on tank valuation. "Tank Value" first involves calculating farmer <sup>1378</sup> utility conditional on not borrowing, given by

$$u_{noborrow} = \sum_{i=0}^{20} \delta^i u(10,000).$$
(41)

We calculate utility over a 21-month window because this is the time period over which the borrower is paying for the tank, and thus the only period over which consumption differs between
the borrowing and no-borrowing cases.

Farmer utility from borrowing is found by looping over months, adding the utility from each month. In our empirical context, borrowers were given three months between being notified of the loan opportunity and paying the deposit. Thus in calculating utility from borrowing, it is assumed that the deposit is saved up for over three months. Thus utility from the first three months is given by

$$\sum_{i=0}^{2} \delta^{i} u(10,000 - x(6,000,2)).$$
(42)

At the beginning of the fourth month, the borrower receives the tank, which provides total lifetime utility *y*, and begins paying off the loan, thus gaining discounted utility

$$\delta^3(y + u(10,000 - 1,000 - interest)), \tag{43}$$

<sup>1389</sup> where the variable *interest* is as defined above. Utility over the remaining months is given by

$$\sum_{i=4}^{20} \delta^{i} u(10,000 - 1,000 - interest).$$
(44)

Thus total borrowing utility is given by

$$u_{borrow} = \sum_{i=0}^{2} \delta^{i} u(10,000 - x(6,000,2)) + \delta^{3} (y + u(10,000 - 1,000 - interest)) + \sum_{i=4}^{20} \delta^{i} u(10,000 - 1,000 - interest).$$
(45)

Tank value  $v_{tank}$  is given by solving for the y such that  $v_{borrow} = v_{noborrow}$ .

#### 1391 Utility Given a Saving Window

The "Utility Given a Saving Window" function receives calibration parameters, a savings win-1392 dow (number of months spent saving up for the deposit), a deposit requirement, and the value p 1393 which is used as described above to calculate the welfare value of a lower deposit, and returns a 1394 farmer's utility over a given span of months n. The function requires a fixed number n of months 1395 which is large enough to exceed the time needed to pay off the loan for any reasonable savings 1396 window. n is held fixed so as to allow direct comparisons of utility across saving windows when 1397 calculating optimal saving times. The utility calculation performed by this function can be split 1398 into five periods: the first month pre-loan (month 1), the remaining pre-loan months (months 1399 2 through  $i_{deposit}$ , the end of the saving window), repayment month one (month  $i_{deposit} + 1$ ) in 1400 which the borrower receives the tank, the remaining repayment months  $(i_{deposit} + 2 \text{ through})$ 1401  $i_{deposit}$  + 18 if the deposit requirement is 6,000 KSh, and  $i_{deposit}$  + 2 through  $i_{deposit}$  + 23 if the 1402 deposit requirement is 1,000 KSh), and post-repayment. The post-repayment period runs from 1403 the end of the repayment months through to month n. To calculate overall utility, we run a 1404 loop summing (discounted) utility across months, with each month's utility determined by the 1405 period in which it lies. In the first month, the borrower's utility is 1406

$$u(10,000 + p - x(Deposit, i_{deposit})), (46)$$

<sup>1407</sup> In the remaining pre-loan months, borrower utility is

$$\delta^{month-1}u(10,000 - x(Deposit, i_{deposit})). \tag{47}$$

<sup>1408</sup> In the month after receiving the loan, utility is

$$\delta^{month-1}[v_{tank} + u(10,000 - (1,000 + interest))].$$
(48)

<sup>1409</sup> Utility in the rest of the repayment months is

$$\delta^{month-1}u(10,000 - (1,000 + interest)). \tag{49}$$

<sup>1410</sup> Utility in the post-repayment months is

$$\delta^{month-1}u(10,000).$$
 (50)

#### 1411 Utility with Saving Optimization

The "Utility with Optimization" function receives the utility parameters, a deposit requirement, and p. Looping over all possible savings windows from 1 to n - 23 (this is the largest savings window over which all months in which borrowing affects consumption are contained in the size-n time frame used by the "Utility Given a Savings Window" function), this function runs a basic grid search algorithm over values of "Utility Given a Saving Window" with all inputs other than the savings window matching those received by "Utility with Saving Optimization."

<sup>1418</sup> The grid search calculates the savings window that maximizes utility for the given inputs, and

	С	alibra	tion Res	sults Under Alternative Parameters
	$\theta = 1.005$	$\theta = 2$	$\theta = 0.5$	$\theta = 3$
	.9783	.9718	.9825	.9639
$v_{tank}$	1260	1278	1240	1286
<b>)</b>	.9960	.9927	.9972	.9894
$2v_{tank}$	1782	2143	1573	2567
5	.9988	.9976	.9992	.9965
$5v_{tank}$	2005	2506	1641	2850
10	.9994	.9989	.9996	.9983
$10v_{tank}$	2005	2506	1641	2850

Table shows calibration results under alternative parameter assumptions.

Rows denote multiples of minimum tank value  $v_{tank}$ , described in more detail above.

Top value in each cell is maximum yearly discount factor such that borrower gains outweigh SACCO losses.

Bottom value is equivalent variation welfare gain from lowering deposit requirement.

Due to computation time constraints, this table is based on borrowers who can save up for the tank for at most 100 months. This constraint only binds at extremely low discount rates. Because the constraint limits the tank-consumption-timing benefits of a lower deposit when it binds, the resulting  $\delta$  estimates are likely lower than unconstrained estimates would be.

returns the size of that window and the value of "utility with Saving Optimization" given that window.

### 1421 Alternative Calibration Parameters

The calibration results are robust to alternative assumptions on key parameters, as recorded in 1422 the below table. Results in each row share the same borrower tank valuation. For example, in 1423 the second row, borrowers are assumed to gain twice as much utility as  $v_{tank}$ , the tank utility 1424 required to make borrowers indifferent to borrowing at the 25% deposit level. Results in each 1425 column share the same coefficient of relative risk aversion  $\theta$ . The top value in each cell is the 1426 maximum yearly discount factor such that the benefit to borrowers of lowering the deposit 1427 from 6000 KSh to 1000 KSh exceed the total costs to the SACCO. The bottom value is the welfare 1428 gain per inframarginal borrower from lowering the deposit. Benefits outweigh costs so long as 1429 this value is greater than  $\frac{73}{57} = 128$ . 1430

### 1431 Tables

1	4	З	2

All amounts in KSh (roughly KSh 75=\$1)

	Mean	F-test stat	P-value
Milk production (Aug 2009 - Jan 2010)			
(1) Average monthly milk production	207.4	1.229	0.297
(2) Monthly milk per cow	133.2	0.523	0.719
(3) Monthly cows calved down	0.103	$2.691^{**}$	0.030
Milk sales (Aug 2009 - Jan 2010)			
(4) Monthly sales to dairy	69.01	1.175	0.320
(5) Sold milk to dairy dummy	0.480	$2.129^{*}$	0.075
Livestock (Aug 2009 - Jan 2010)			
(6) At least one cow died	0.318	0.539	0.707
(7) At least one cow got sick	0.516	$2.091^{*}$	0.080
(8) Zerograzing dummy	0.177	0.265	0.901
(9) Zero or semi-zerograzing dummy	0.749	1.899	0.108
Assets			
(10) Household assets (ln KSh)	12.27	0.976	0.420
(11) Value of livestock (ln Ksh)	11.29	1.038	0.386
(12) Monthly cows producing milk	1.660	1.858	0.115
(13) Baseline piped water	0.315	0.726	0.574
(14) Own water tank	0.428	0.256	0.906
(15) Own water tank $> 2500$ liters	0.241	0.444	0.777
Schooling			
(16) Kids $(5-16)$ enrolled in school	0.975	0.302	0.877
(17) Girls $(5-16)$ enrolled in school	0.980	0.554	0.696
(18) Boys $(5-16)$ enrolled in school	0.970	0.261	0.903
Household characteristics			
(19) Household head education (years)	8.459	1.193	0.312
(20) Female household head	0.201	0.603	0.660
Time use (minutes per day)			
(21) Farming	87.0	1.298	0.269
(22) Livestock	77.2	0.665	0.616
(23) Fetching water	14.3	1.556	0.184
(24) Working	38.8	0.172	0.953
(25) School (Girls 5-16)	330.5	0.647	0.629
(26) School (Boys 5-16)	336.3	1.033	0.390

Note: Milk volumes in liters per month. Reported means are across all six loan groups. The F-stat tests for equality of means across all six loan groups. Certain time use variables are omitted due to space constraints. One excluded time use variable (socializing with neighbors) has a significant F-test statistic. Including the ten omitted time use variables, we conduct baseline checks on 39 variables. Standard errors are clustered at the household level when necessary.

\* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01

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#### Table 3: Borrower characteristics across arms

	(1)	(2)	(3)	$(4) \\ 4\%$	(5)
	Full sample incl. non- borrowers	100% collateralized borrowers	25% deposit borrowers	deposit 21% guarantor borrowers	4% deposit borrowers
(1) Log household assets	12.28 [0.02]	$12.30 \\ [0.25]$	$12.60 \\ [0.10]$	12.68 [0.10]	12.44 $[0.06]$
(2) Log per capita expenditure	$10.37 \\ [0.02]$	$10.36 \\ [0.10]$	$10.56 \\ [0.07]$	$10.64 \\ [0.07]$	$10.41 \\ [0.04]$
(3) Avg cows producing milk	$1.67 \\ [0.03]$	$1.80 \\ [0.18]$	$1.94 \\ [0.17]$	2.04 $[0.17]$	1.93 [0.08]
(4) Milk per cow (liters)	142.7 [2.27]	142.7 [23.57]	163.9 [10.34]	143.6 [10.34]	148.4 [5.91]
(5) Monthly sales to dairy (liters)	78.2 [4.14]	86.3 [32.96]	106.1 [13.44]	89.3 $[13.44]$	115.1 [22.99]
(6) Education (years) of HH head	$8.46 \\ [0.11]$	$10.30 \\ [1.54]$	$9.78 \\ [0.36]$	$9.08 \\ [0.36]$	$9.14 \\ [0.30]$
(7) Female HH head	$0.20 \\ [0.01]$	$0.20 \\ [0.13]$	$0.18 \\ [0.03]$	$0.24 \\ [0.03]$	$0.15 \\ [0.02]$
(8) Girls as $\%$ of HH	$0.13 \\ [0.00]$	$0.05 \\ [0.04]$	$0.13 \\ [0.01]$	$0.11 \\ [0.01]$	$0.10 \\ [0.01]$
(9) Piped water access	$0.32 \\ [0.01]$	$0.40 \\ [0.16]$	$0.27 \\ [0.04]$	$0.30 \\ [0.04]$	0.34 [0.03]
(10) Own tank	$0.43 \\ [0.01]$	$0.80 \\ [0.13]$	$0.49 \\ [0.05]$	$0.46 \\ [0.05]$	$0.49 \\ [0.03]$
(11) Own big tank (> 2500 L)	$0.24 \\ [0.01]$	$0.40 \\ [0.16]$	$0.30 \\ [0.04]$	$0.33 \\ [0.04]$	0.24 [0.03]
(12) Number of big tanks	$0.32 \\ [0.02]$	$0.40 \\ [0.16]$	$0.41 \\ [0.07]$	$0.43 \\ [0.07]$	$0.30 \\ [0.04]$
(13) Practice zero grazing	$\begin{array}{c} 0.18 \\ [0.01] \end{array}$	$0.20 \\ [0.13]$	$0.18 \\ [0.03]$	$0.19 \\ [0.03]$	0.23 [0.03]
(14) Practice zero/semi zerograzing	$0.75 \\ [0.01]$	1.00 [0.00]	$0.81 \\ [0.04]$	$0.77 \\ [0.04]$	$0.80 \\ [0.03]$

Note: Standard errors in brackets.

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All data is pre-treatment. Log per capita expenditure is measured in log Kenya shillings per year.

There are significant differences between borrowers and non-borrowers at the 5% level in the first three rows, columns (3)-(5); row 5, columns (4) and (5); row 6, column (5); row 10, column (2); row 11, column (4); and row 14, column (3).

$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Rate Total loans	Combined data	
$\begin{array}{c} {\rm taken} & {\rm taken} \\ {\rm up/offers} & ({\rm percent}) \\ 10/419 & 2.39 \\ 0.75] 124/450 & 27.55 \\ 124/450 & 27.55 \\ 100/425 & 23.53 \\ 2.06] \end{array}$		ns Overall	P-value of
up/offers (percent) 10/419 2.39 [0.75] 124/450 27.55 [2.11] 100/425 23.53 [2.06]		$\operatorname{Rate}$	difference
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	(percent) up/offers	s (percent)	(percent)
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	10/419	2.39	1
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		[0.75]	
100/425 [2.11] [2.06] [2.06]	22.36 $357/1492$	2 $23.93$	0.031
100/425 23.53 [2.06]	[1.29]	[1.10]	
[2.06]	25.19 $361/1461$		0.50
	[1.35]	[1.13]	
4% deposit (A) $220/510$ $44.31$ $205/519$	39.50 $431/1029$	9  41.89	0.12
[2.20]	[2.15]	[1.54]	
Note: The original sample loans were offered during March 2010, May 2010, and June 2010	June 2010.		
The out of sample loans were offered Feb to April 2012. Standard errors shown in brackets.	n brackets.		

Standard errors calculated as  $SE = \sqrt[2]{p(1-p)/n}$ , where p is the percentage of loan take-up and n is the number of offers.

Table 5: Ta	ank repossession	Table 5: Tank repossession and loan non-recovery rates: combined sample	tes: combined sa	nple
	Tank re	Tank repossession	Loan ne	Loan non-recovery
Group	Count	Rate (percent)	Count	Rate (percent)
4% deposit (A)	3/431	0.7	0/431	0
		(0.14, 2.02)		(0, 0.85)
25% deposit (D)	0/357	0	0/357	0
		(0, 0.83)		(0, 0.83)
21% guarantor, $4%$ deposit (G)	0/361	0	0/361	0
		(0, 0.83)		(0, 0.83)
100% cash collateralized (C)	0/10	0	0/10	0
		(0, 25.89)		(0, 25.89)
Treatment effect on	0.0525			
repossession p value				

4% deposit = 25% deposit or guarantor

Note: Tank repossession and loan non-recovery data include loans from the original sample and out of sample groups. Of the three tank repossessions in the 4% group, one repossession was in the original sample while two were 4% deposit groups. 95% Clopper-Pearson exact confidence intervals are displayed in parentheses under the point estimates for each of the rates. One-sided tests were conducted for cases with zero repossessions. Treatment effect 25% deposit or guarantor groups. Note that including the additional 152 loans the Nyala cooperative has offered in the out-of-sample group. 25% deposit or guarantor refers to the aggregate of the 25% deposit and 21% guarantor, on repossession is obtained by conducting Fishers Exact Test for the difference between rates of 4% deposit and independently, the p-value is 0.0362.

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		~	-			
	(1)	(2)	(3)	(4)	(5)	(9)
		Log total	Own large	Any cow	Ducduction	Log
		capacity	$\operatorname{tank}$	was sick	r rouuction	production
$Treat^*Post$	$0.175^{***}$	$0.609^{***}$	$0.265^{***}$	$-0.133^{***}$	0.831	0.047
	[0.023]	[0.083]	[0.030]	[0.036]	[12.979]	[0.048]
Treatment	-0.051	-0.174	$-0.046^{*}$	$0.102^{***}$	12.473	-0.033
	[0.033]	[0.109]	[0.028]	[0.033]	[12.566]	[0.052]
Constant	$0.445^{***}$	$6.932^{***}$	$0.253^{***}$	$0.449^{***}$	$221.331^{***}$	$5.207^{***}$
	[0.027]	[0.095]	[0.024]	[0.025]	[8.419]	[0.037]
Dep Var Mean	0.518	7.114	0.334	0.409	311.554	5.532
Round FE	$\mathbf{Yes}$	$\mathbf{Yes}$	$\mathbf{Y}_{\mathbf{es}}$	$\mathbf{Y}_{\mathbf{es}}$		
HH Clustering	$\mathbf{Y}_{\mathbf{es}}$	$\mathbf{Yes}$	$\mathbf{Y}_{\mathbf{es}}$	$\mathbf{Yes}$	$\mathbf{Yes}$	Yes
Observations	2649	1830	1830	5099	5151	4960
Note: All house	Vote: All household survey data is collapsed by survey round (Nov 2011, Feb 20	i is collapsed by	<sup>7</sup> survey round (	Nov 2011, Feb	2012, May 2012,	012, May 2012, and Sept 2012).
All endline ho	l endline household survey data was collected only in the $100\%$ cash collateralized and the $4\%$	lata was collect	ted only in the	100% cash co	llateralized and	the 4% deposit

alized arm	
cash collater	(9)
versus $100\%$	
deposit arm	(E)
oduction: 4%	(V)
, and milk pr	(6)
s, cow health	(0)
water access	_
Real impacts on	(1)
Table 8:	

treatment groups.

In column (3), owning a large tank refers to owning a tank that can hold at least 2500 liters of water. Milk production is reported in liters. Standard errors clustered at the household level are reported in brackets. \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01

		Table 9: Milk sales	sales			
	(1)	(2)	(3)	(4)	(5)	(9)
	Sold milk	Milk sales	Milk sales, <sup>507</sup> tuim	Sold milk	Milk sales	Milk sales, 502 tuim
Treat*Post	$0.034^{*}$	1.851	8.942*	$0.037^{**}$	7.379	$10.246^{**}$
	[0.018]	[13.269]	[4.898]	[0.017]	[6.070]	[4.703]
Treat*Post loan maturation				-0.010	-0.330	-3.854
				[0.019]	[6.913]	[5.476]
Treatment	-0.021	-2.428	-6.623	-0.021	-4.216	-6.623
	[0.017]	[10.708]	[5.124]	[0.017]	[6.541]	[5.125]
Constant	$0.484^{***}$	$44.517^{***}$	$45.222^{***}$	$0.484^{***}$	$45.893^{***}$	$45.222^{***}$
	[0.018]	[8.310]	[4.299]	[0.018]	[5.259]	[4.299]
TreatPost + TreatPost Maturation				0.028	7.049	6.393
SE				0.025	8.675	6.893
Dep Var Mean	0.690	186.474	159.187	0.690	159.187	131.890
Month FE	$\mathbf{Yes}$	$\mathbf{Yes}$	$\mathbf{Yes}$	$\mathbf{Yes}$	$\mathbf{Yes}$	$\mathbf{Y}_{\mathbf{es}}$
HH Clustering	$\mathbf{Yes}$	$\mathbf{Yes}$	$\mathbf{Yes}$	$\mathbf{Yes}$	$\mathbf{Yes}$	$\mathbf{Y}_{\mathbf{es}}$
Observations	78476	78476	74556	78476	77693	74556
Note: All data is from administrative sources and covers all treatment groups.	e sources and o	covers all treat	ment groups.			
Data is for each household for each month from July 2009 to May 2013.	month from Ju	ly 2009 to May	- 2013.			
Treatment is defined as being offered a 4% deposit loan.	l a 4% deposit	loan.				
In column $(3)$ and $(6)$ , sales are trimmed by excluding the top five percent of sales.	nmed by exclud	ing the top five	e percent of sal	les.		
All specifications include month fixed effects.	d effects.					

Standard errors clustered at household level are reported in brackets. \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01

Table 10: Time use impacts on children 5-10 (ininutes per day)         Full sample         Piped water	(4) (5)	Fetching Tending Fetching Tending Fetching Tending	livestock water livestock	$-2.21^{*}$ 5.57 $-2.35$ $-16.56^{*}$ $-1.98$ $13.61^{*}$	[6.15] $[2.24]$ $[9.81]$	$-0.96$ $-9.66^{*}$ $0.45$ $5.01$ $-1.55$ $-14.84^{**}$	[5.72] $[1.53]$ $[8.73]$ $[1.27]$	$-28.05^{***}$ $2.94^{*}$ $-18.47^{**}$ $3.33^{**}$ $-$	[5.27] $[1.74]$ $[7.31]$	** 30.59*** 6.30**	$\begin{bmatrix} 1.14 \end{bmatrix} \qquad \begin{bmatrix} 4.57 \end{bmatrix} \qquad \begin{bmatrix} 1.89 \end{bmatrix} \qquad \begin{bmatrix} 6.01 \end{bmatrix} \qquad \begin{bmatrix} 1.38 \end{bmatrix} \qquad \begin{bmatrix} 5.91 \end{bmatrix}$	$-3.171^{***}$ $-4.085$ $-1.902$ $-11.554^{**}$ $-3.525^{**}$ $-1.232$	$\begin{bmatrix} 1.182 \end{bmatrix} \qquad \begin{bmatrix} 3.748 \end{bmatrix} \qquad \begin{bmatrix} 1.693 \end{bmatrix} \qquad \begin{bmatrix} 4.879 \end{bmatrix} \qquad \begin{bmatrix} 1.458 \end{bmatrix} \qquad \begin{bmatrix} 4.748 \end{bmatrix}$	5.515         28.356         3.438         25.539         6.246         29.346	$4109 \qquad 4109 \qquad 1069 \qquad 1069 \qquad 3040 \qquad 3040$	variables are in minutes per day per child. Analysis includes data from the early 2011 follow-	2012, May 2012, and Sept 2012 surveys. All specifications include time (survey round) fixed
Full sample		Fetching Ten	]					I					[1.182]	1 5.515	4109	ne use	up, Sept 2011, Feb 2012, May 2012, and Sept 2012 surveys. All specifications incl

(2)	Enrolled boy	(5-16) dummy	-0.009	[0.020]	0.001	[0.011]	$-0.034^{**}$	[0.016]	$0.983^{***}$	[0.009]	1080	Note: Enrollment variable equals one if the child is
(1)	Enrolled girl	(5-16) dummy	$0.040^{**}$	[0.019]	-0.012	[0.012]	$-0.047^{***}$	[0.016]	$0.984^{***}$	[0.008]	1088	variable equals
			Treatment*Post		Treatment		$\operatorname{Post}$		Constant		Observations	Note: Enrollment

Table 11: School enrollment impacts of tanks (children, 5-16)

5 enrolled in school.

Aging of the sample thus likely accounts for downward trend in enrollment captured by the coefficient cluded if the child was younger than five at baseline. Panel observations only, so observations are exon Post.

Standard errors clustered at the household level. \* p < 0.1, \*\* p < 0.05, \*\*\* p < 0.01